

UNITED STATES OF AMERICA

DEPARTMENT OF DEFENSE

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DEPARTMENT OF DEFENSE
RECOVERING WARRIOR TASK FORCE

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JULY BUSINESS MEETING

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FRIDAY
JULY 26, 2013

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The DoD Recovering Warrior Task Force met in the Commonwealth Ballroom, 300 Army-Navy Drive, Arlington, Virginia, at 8:00 a.m., Vice Admiral Matthew L. Nathan and Suzanne Crockett-Jones, Co-Chairs, presiding.

MEMBERS PRESENT:

- VADM MATTHEW L. NATHAN, MD, USN, Co-Chair
- SUZANNE CROCKETT-JONES, Co-Chair
- JUSTIN CONSTANTINE, JD
- CSM STEVEN D. DEJONG, ARNG
- RONALD DRACH
- TSGT ALEX J. EUDY, USAF, USSOCOM
- CAPT CONSTANCE J. EVANS, USN
- LTCOL SEAN P.K. KEANE, USMC
- COL KAREN T. MALEBRANCHE (Ret.), RN, MSN
- MG RICHARD P. MUSTION, USA
- DAVID K. REHBEIN, MS
- MG RICHARD A. STONE, MD, USAR
- COL RUSSELL A. TURNER (Ret.), MD*

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ALSO PRESENT

COL DENISE DAILEY (Ret.), Executive
Director, Designated Federal Officer
LAKIA BROCKENBERRY, RWTF Staff
STEPHEN LU, RWTF Staff
DAVID MCKELVIN, RWTF Staff
JOSEPH NAGORKA, RWTF Staff
MICHAEL PARKER, Wounded Warrior Advocate

*Participating via telephone

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1 P-R-O-C-E-E-D-I-N-G-S

2 8:00 a.m.

3 CO-CHAIR NATHAN: We'll go ahead
4 and get started. Again, good morning to
5 everybody. We're going to hit the ground where
6 we left off yesterday.

7 We're going to retread on one of our
8 recommendations that we last voted on to look
9 at some language issues. I believe that was
10 D19 and on the Net today who do we have on the
11 Net today phoning in?

12 EXECUTIVE DIRECTOR DAILEY: So Dr.
13 Turner and Dr. Phillips will be calling in.

14 CO-CHAIR NATHAN: Okay.

15 EXECUTIVE DIRECTOR DAILEY: I don't
16 have them online right now. They are not here
17 yet.

18 CO-CHAIR NATHAN: Okay. All
19 righty. So General Mustion, did you want to
20 talk about D19?

21 MG MUSTION: Yes.

22 EXECUTIVE DIRECTOR DAILEY: Into

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1 the speaker please and I have not touched it
2 since last night, since we voted it's - the
3 current language is right there.

4 MG MUSTION: I think - excuse me -
5 the way we crafted it - well intentionally the
6 way we crafted it I think we didn't - we may
7 have confused this a little bit and what I would
8 suggest and we received some assistance in
9 providing a revised recommendation, which I
10 think all of you have, which begins with DoD
11 must ensure that MEBS cover all medical
12 conditions with full clinical information to
13 enable the PEBs to make proper fitness decision
14 determinations.

15 The crafted language includes
16 specific references to DoDIs as well as the U.S.
17 code. I'm not sure that we have to include those
18 specific references in the actual
19 recommendation because they're included in the
20 words.

21 Does everybody have a copy of this
22 document? It should have been handed out as

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1 a hard copy this morning.

2 EXECUTIVE DIRECTOR DAILEY: Tab J,
3 last - should be the last entrant into Tab J.

4 MG MUSTION: Okay. What I would
5 propose is that we put this language up on the
6 screen and use it in as an amendment to or change,
7 I should say, to recommendation 19 that we voted
8 on last night. Or what? What's the correct
9 procedure?

10 EXECUTIVE DIRECTOR DAILEY: I am -

11 MG MUSTION: The issue at hand is
12 the way that this is crafted is it doesn't say
13 that - clearly say that the MEB must consider
14 all conditions with full clinical information
15 to enable the PEB to make a full and informed
16 decision in determinations on both individual
17 conditions or collective conditions which may
18 render or when combined which may render the
19 individual unfit and the way it's crafted as
20 we've observed this past year, some services
21 fully document all conditions and other services
22 are not.

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1 So it's being inconsistently
2 applied. It's outlined correctly in the DoD
3 directive and it's outlined correctly in the
4 law but it's not being consistently enforced
5 and adhered to by all the services.

6 CO-CHAIR NATHAN: So we have a
7 couple choices. You know, one is, I think, we'd
8 need a motion to reconsider the wording and the
9 verbiage, basically just reconsider
10 recommendation D19, and then probably to really
11 be correct we probably should vote on that.

12 And if that vote carries then we open
13 this up again and we look at it, and we can either
14 look at it with further discussion or once we
15 do that, we can ask General Mustion to come up
16 with how he would prefer to write it to give
17 us a straw man thing of it and then we can either
18 ratify that or tear it apart. So does that sound
19 copacetic to you, Denise?

20 EXECUTIVE DIRECTOR DAILEY: Sir,
21 I'm a little anxious about this. We could bog
22 down in this one for quite a while. So I have

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1 to say I'm a little anxious about it.

2 I'm not sure where we have not met
3 the language of the law in what is currently
4 up there. That's why I put that specific
5 language in there.

6 CO-CHAIR CROCKETT-JONES: It's the
7 phrase "render the member unfit."

8 EXECUTIVE DIRECTOR DAILEY: Okay.

9 CO-CHAIR CROCKETT-JONES: That is
10 in conflict with the law as it stands right now.

11
12 We would be asking for a legal change
13 because the MEB does not consider the conditions
14 that render someone unfit. It considers all
15 medical conditions.

16 EXECUTIVE DIRECTOR DAILEY: Okay
17 then, so then we should put PEB up at MEB
18 location.

19 CO-CHAIR CROCKETT-JONES: But
20 that's not what this recommendation was intended
21 to address. That's our problem. We have - the
22 MEB is - the recommendation was for the MEB

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1 across all services.

2 The intention was that the MEB
3 across all services be performed in the same
4 way considering all conditions.

5 The problem is that some services
6 do that per the law and some services have a
7 policy of only summarizing the unfit conditions.

8
9 And since the services have
10 different policies, I mean, the recommendation
11 was intended to standardize the services but
12 in putting in the phrase "that render the member
13 unfit" we would be - that recommendation as it
14 stands is in conflict with the law as it
15 currently is.

16 We would be asking for a legal change
17 in what is required at an MEB which would - and
18 in fact which would also be asking to upset the
19 purpose of the Integrated Disability Evaluation
20 System which is structured under the premise
21 the MEB covers everything in order for the VA
22 to rate everything in one process.

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1 So this is - this is a big problem
2 with the recommendation, that phrase, and
3 changing that phrase requires a
4 reconsideration.

5 I don't think that this is going to
6 be long bogged down process. I think that -
7 because I think that everyone here voted
8 thinking of the actual intention.

9 CO-CHAIR NATHAN: Connie, you have
10 a fair amount of experience in this because part
11 of the problem is that there's no question that
12 each service has sort of equilibrated to a level
13 that they think works best for them and some
14 services concentrate on the unfitting
15 conditions knowing that the VA is going to pick
16 up other conditions down the road. Your
17 comments on this?

18 CAPT EVANS: Well, I think what
19 we're - some services, so if you look at Army,
20 you have a checklist pretty much and they list
21 - they identify every condition that is
22 unfitting for that member's job or rank.

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1 You look at Navy, we do not have a
2 checklist and we do not identify every condition
3 that is unfitting for that member's job.

4 And so if we have a Navy at SAMC,
5 which we do, and this was one of the complaints
6 we had at SAMC.

7 So we had a sailor going through the
8 IDES process. Army was the physician. We sent
9 the record to Corpus Christi for the PEB to go
10 through the record and the PEB pulled that Army
11 checklist off and said no, Navy doesn't do this
12 and went through the record or sent the record
13 back to the Navy provider to get the conditions
14 that were identified through Navy process.

15 So it created - and this was
16 explained to the vice - and so what we are trying
17 to accomplish is that we need to standardize.

18
19 I don't care if you're at SAMC,
20 Walter Reed, Corpus Christi where if we want
21 to go checklist, a checklist is fine but it
22 should be every condition by the instruction

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1 that is unfitting. So it's not the same.

2 CO-CHAIR CROCKETT-JONES: But
3 that's the PEB.

4 CAPT EVANS: That's the PEB but the
5 MEB has to identify should be at least for the
6 PEB have those conditions identified, listed
7 and documented and that's where the discrepancy
8 with the services.

9 That's where we had the problem,
10 say, at SAMC and Corpus going back with this
11 one particular record.

12 So I think the instruction is
13 clearly - and I think this is what you have here,
14 General - outlines what we're trying to say,
15 that we want them to follow the instruction and
16 instruction says you identify every unfitting
17 condition across all services.

18 CO-CHAIR CROCKETT-JONES: But I
19 believe the instruction says you identify every
20 medical condition that's going to be rated by
21 the VA, period.

22 MG MUSTION: Claimed by. Claimed by

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1 the individual as part of the process.

2 CO-CHAIR CROCKETT-JONES: And then
3 the VA, I mean, and then in the streamlining
4 of IDES was that if you identify it and then
5 VA rates it and then PEB says which is - if any
6 of those are unfitting.

7 CAPT EVANS: Correct. So they
8 identify every - that's correct. That's
9 correct. PEB does the unfitting.

10 So that's where we have the issues
11 with and what we're trying to standardize across
12 all services. It's alive and real out there.

13 EXECUTIVE DIRECTOR DAILEY: All
14 right. So let me pull up yesterday's
15 recommendation, the original recommendation.
16 So we're going to put the original
17 recommendation there.

18 You can compare it to the current
19 recommendation and we will go from there.

20 CO-CHAIR NATHAN: So what does the
21 first one have or lacking then, other than
22 measures of effectiveness?

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1 CO-CHAIR CROCKETT-JONES: The
2 first one eliminates the unfitting language.

3 CO-CHAIR NATHAN: No, I understand
4 that but what - now that we've had this night
5 to sleep on this where General Mustion tossed
6 and turned all night because something didn't
7 quite seem right to him and now we've got all
8 medical conditions are covered by the MEBs, is
9 there anything else we need in that?

10 The only thing I see is we've
11 delineated measures of effectiveness for
12 measuring that in our voted recommendation.

13 Does that need to be in there or are
14 you happy now that you look at it again with
15 the very succinct sentence on the original
16 recommendation?

17 CO-CHAIR CROCKETT-JONES: I think
18 the only thing that is lacking in the original
19 is the phrase "that it must be standardized
20 across services."

21 MG MUSTION: And I would assert that
22 the second part of the original recommendation

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1 where it says each condition will facilitate
2 timely accurate ratings by the VA could be
3 amended to say will facilitate timely accurate
4 decisions by the PEB and ratings by the VA.
5 So there's two pieces to that.

6 It's decisions by the PEB and if you
7 document all the conditions that allows them
8 to look individually and collectively as they're
9 supposed to and most do and then the subsequent
10 ratings that are by the VA.

11 CO-CHAIR NATHAN: Now, would you
12 use the term ratings by the PEB?

13 MG MUSTION: No, sir. Decisions
14 by.

15 CO-CHAIR NATHAN: Decisions,
16 right? So you'd say decisions by PEB and
17 ratings by VA.

18 MG MUSTION: And, sir, as we talked
19 yesterday I do believe the measures of
20 effectiveness do need to be put in place to allow
21 us to assess how well the services are doing
22 in their process.

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1 CO-CHAIR NATHAN: Does anybody have
2 a problem with adding the passage about MOEs?
3 "Must be standard across the services and
4 measures of effectiveness established that
5 ensure application of this policy." So let's
6 do this because we did vote this in on the record.
7 I need a motion to -

8 EXECUTIVE DIRECTOR DAILEY: Just
9 let me give everyone one more look at it. Sorry,
10 sir.

11 CO-CHAIR NATHAN: We're not going
12 to vote on this right now.

13 EXECUTIVE DIRECTOR DAILEY: Okay.

14 CO-CHAIR NATHAN: We're going to
15 vote to relook at 19 -

16 EXECUTIVE DIRECTOR DAILEY: Okay.

17 CO-CHAIR NATHAN: - because right
18 now we have on the record - this Task Force has
19 voted in the one you see on the bottom.

20 EXECUTIVE DIRECTOR DAILEY: You're
21 absolutely correct, sir.

22 CO-CHAIR NATHAN: We need to undo

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1 that before we can do anything with the original.

2 MG MUSTION: Sir, I would make a
3 motion that we - the Task Force reconsider what
4 we voted on and approved yesterday as
5 recommendation 19 and open that back up for
6 discussion.

7 EXECUTIVE DIRECTOR DAILEY: And
8 because I need it not to fall off you're working
9 with two competing inputs to this
10 recommendation.

11 Warrior Care Policy responded to
12 that first recommendation and what's in this
13 response since we haven't changed it is exactly
14 what you're going to get when they're asked to
15 respond to this, which is you don't have the
16 right language in there.

17 We disagree with your
18 interpretation of the statute and so I just -
19 it's not fresh on your mind now.

20 I would like you to refresh your
21 grasp of the material that Warrior Care Policy
22 gave you, weigh it against the grasp of the

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1 material that you have from Mr. Parker, and make
2 sure that both of them are considered in your
3 recommendations that are going back and forth
4 and back and forth between the two entities.

5 CO-CHAIR CROCKETT-JONES: I just
6 want to say that the Warrior Care Policy response
7 troubles me because we're basically saying that
8 everyone should follow the standard that the
9 Army has and if Warrior Care Policy is saying
10 the Army doesn't understand the statute then
11 I'm confused by their commentary.

12 You know, they seem to have a bit
13 of a conflict internally if they think that the
14 statute is being misinterpreted in this
15 recommendation then they are also saying that
16 the Army is misinterpreting the statute. So
17 I just want to point that out for the record.

18 MR. DRACH: What I like about the
19 one we adopted yesterday is the quoting of 1216,
20 "all medical conditions whether individually
21 or collectively" - and I think collectively is
22 the operative word here - "that render the member

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1 unfit," et cetera, et cetera.

2 The WCP used 1216 in part as a
3 rationale for saying they don't have to consider
4 all conditions yet the language is very
5 specific, "individually or collectively."

6 So I could have five conditions,
7 none of which are - individually render me unfit
8 but collectively all five of them do and I think,
9 you know, we think in the neutral discussion
10 all medical conditions but I think it's
11 important that we quote 1216.

12 CO-CHAIR CROCKETT-JONES: Right,
13 but that's for the PEB. The 1216 applies to
14 the PEB and fitness or unfitness this is a
15 discussion of the MEB.

16 MR. REHBEIN: Suzanne, and I think
17 that's an important point. The part of 1216
18 that they have quoted talks about what the
19 secretary shall take into account.

20 What we're addressing here is what
21 the MEB needs to take into account. So I don't
22 really see that there's a - that there's a

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1 conflict between what we're doing and what 1216
2 says.

3 All we're doing is making sure that
4 the secretary has a full description of the
5 medical condition of the warrior to take into
6 account those conditions that are unfitting.

7 CO-CHAIR NATHAN: I mean, it's
8 antithetical to what we've just talked about,
9 right. What the WCP says is the secretary
10 concerned and if you want to look at it another
11 way the service concerned "shall take into
12 account all medical conditions whether
13 individually or collectively that render the
14 member unfit to perform the duties."

15 Then it says - then they go further
16 and they say "the statute does not require the
17 secretary to consider conditions that do not
18 inhibit a member from being able to perform his
19 or her duties."

20 MR. REHBEIN: But the question is
21 who makes that decision as to which - does the
22 secretary make that decision as to which he

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1 considers or does that - is that done by the
2 PEB and what basis does the PEB have to make
3 that - make those - that discrimination?

4 Without the MEB looking at
5 everything I don't see how the PEB and thus the
6 secretary can make that decision. These count
7 but these don't.

8 CO-CHAIR CROCKETT-JONES: My
9 feeling is that the WCP responded as if we were
10 discussing the PEB.

11 CO-CHAIR NATHAN: Well, I think
12 this is an important point, I mean, because it
13 may be that - and it may be that the
14 recommendation morphs into there's conflicting
15 guidance.

16 If you read - I'm assuming maybe this
17 is what - I think you just put this in our books
18 today.

19 EXECUTIVE DIRECTOR DAILEY:
20 Correct. Mr. Parker's were put in today in
21 response to Warrior Care Policy's comments.

22 CO-CHAIR NATHAN: You know, Mr.

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1 Parker goes on to say further 10 U.S.C. - now,
2 remember, WCP is quoting 10 U.S.C. 121 saying
3 secretaries don't have to consider things that
4 aren't unfitting.

5 Mr. Parker responds by saying
6 "Further, 10 U.S.C. 1214(a) states the service
7 cannot administratively separate a member or
8 deny them reenlistment due to a condition
9 considered by a PEB but not deemed unfitting.

10 If a PEB does not consider all
11 medical conditions it leaves the service member
12 vulnerable to administrative separation or
13 denial of reenlistment due to the impacts of
14 a medical condition that was not covered by the
15 MEB nor subsequently addressed by the PEB."

16 So I'll read the last paragraph -
17 "I have deep concerns about the comments made
18 by the WCP office that all medical conditions
19 do not have to be considered in fitness
20 determinations.

21 As described in DoDI 1332-38 overall
22 effective provision the PEB can deem any

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1 condition unfitting even if the condition is
2 not independently unfitting or even required
3 to be referred to DES."

4 So when the MEB limits which
5 conditions to cover they are in essence making
6 fitness determinations and fitness
7 determinations are the sole prerogative of the
8 PEB.

9 CO-CHAIR CROCKETT-JONES: We
10 reinforced that sort of conflict - and we
11 reinforced that conflict by putting in that
12 phrase "member unfit."

13 MG MUSTION: The other thing which
14 I think is interesting is WCP is referencing
15 one particular paragraph of Title 10 - or yes,
16 of 1216(a).

17 You go to 1216(a)(b) it specifically
18 states as Mr. Parker helps us outline here that
19 the secretary of concern will take into account
20 all medical conditions. In the
21 process we have today and the inconsistent
22 application and the gaps between Title 10 and

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1 the DoD directive enable these seems to occur
2 where services make a decision that they don't
3 have to consider all medical conditions.

4 CO-CHAIR NATHAN: No, I understand.

5 Our friction point here is whether you do or
6 don't consider all medical conditions at the
7 MEB level.

8 That's simply our friction point.

9 My question to the group is and I know where
10 Mr. Parker stands on this but if I brought this
11 to a legal authority, King Solomon type person
12 would they say there is - the WCP is simply
13 interpreting policy incorrectly or would they
14 say no, there is conflicting guidance whereas
15 the WCP can make their case for a service not
16 providing all conditions, and there are other
17 pieces of it where a service feels they should
18 be provided.

19 Because my question is if a service
20 decides not to provide all medical conditions
21 in the MEB process can they find something in
22 scripture here that supports that and should

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1 our recommendation morph to being there is
2 inconsistent or there is conflicting guidance
3 between these instructions that is creating
4 inconsistency in the way the services approach
5 their MEBs.

6 That's my question. Or are the
7 services that are not doing what the Army does
8 completely in error because the guidance is
9 clear.

10 I'm getting the impression the
11 guidance is not clear based on what the WCP is
12 saying. WCP is quoting this piece of the
13 legislation and you're correctly quoting other
14 pieces.

15 So the Navy could stand up and say
16 look, WCP is right. This is what we base it
17 on. And yet you go to (a)(b) and the Army says
18 forget that - (a)(b) tells us we got to do it
19 all.

20 So that's my question. Is that the
21 genesis of why we're having conflicting MEBs?

22 CAPT EVANS: Not hearing this

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1 morning's conversation I'm thinking more that
2 the instruction is not completely outlined of
3 how MEBs should be done, and that may be the
4 question.

5 That may be the issue because if you
6 talk to Navy we got it right, you know. And
7 if you talk to Army you have it right.

8 So do we go back and say that the
9 instruction needs to be correct, that it's not
10 written clearly in the language that outlines
11 how the services should be - the whole entire
12 process, I think, when you can look from MEB,
13 PEB to assure that we can get the accurate
14 ratings from the VA. So is it the instruction.

15 MR. REHBEIN: If I may, and I don't
16 have - one, we don't have all the documentation
17 in front of us so it's hard to tell whether
18 there's conflicts there or not. And, two, I
19 don't have legal training.

20 But I'm going to under - in this new
21 information we were given this morning under
22 rationale and discussion paragraph E3P1.2.3

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1 that last sentence that's underlined there that
2 states "MEBs shall not state a conclusion of
3 unfitness because of."

4 If the MEB chooses to not consider
5 a medical condition, then they have made a
6 conclusion. MEBs, in my mind, are to evaluate,
7 not to draw conclusions, and so if they choose
8 not to evaluate, that's a conclusion and they're
9 precluded from doing that.

10 MG MUSTION: But, sir, under IDES
11 they're not permitted to do that. When a
12 soldier goes to the MSC he identifies all
13 conditions and the MEB has to consider all
14 conditions.

15 CO-CHAIR NATHAN: That's what Mr.
16 Rehbein is saying.

17 MR. REHBEIN: We're in absolute
18 agreement, sir.

19 MG MUSTION: Okay. All right.

20 MR. REHBEIN: We finally agree.

21 CO-CHAIR NATHAN: But again -

22 MG MUSTION: I interpreted - I

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1 interpreted what you said differently.

2 CO-CHAIR NATHAN: No, you're both
3 suing for peace. So I think, as I listen to
4 this there's no question that it seems like the
5 spirit of the corporate knowledge here is that
6 the MEB consider all conditions.

7 So that part I get. I think
8 everybody here is sort of okay with that. The
9 concern I have is there language that is
10 conflicting so that a service that doesn't
11 consider all conditions can reference what's
12 written in scripture and say, we're following
13 this.

14 CO-CHAIR CROCKETT-JONES: Well, I
15 think we're going to look at - Research is going
16 to give us a look at the 10 U.S.C. 1216(a) so
17 that - because my concern is since WCP didn't
18 actually - they excerpted what they used as their
19 rationale and I wanted to make sure that the
20 portion that they excerpted was in reference
21 to the MEB and not in reference to the PEB because
22 it sounds like it's describing the PEB.

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1 And so I think that Matt is going
2 to send you the - right? Send you the body so
3 it'll be there in just a second and we can -
4 we can make sure that there's a conflict before
5 we decide to tell them to deconflict it.

6 CO-CHAIR NATHAN: Okay. No,
7 that's fine. Because we're concerned with the
8 WCP's feedback that they're pointing out a
9 legitimate conflict in guidance and they don't
10 see the conflict but we see the conflict when
11 they point out what they're saying the policy
12 is based on what they're reading it.

13 And you're correct, Susanne. Let's
14 make sure that they're not referencing the PEB
15 as opposed to the MEB and when we get that.

16 So what I suggest we do is while
17 Research is going so they don't feel our hot
18 breath on their neck and can do this correctly
19 we move to D20 and then we'll try to put that
20 to bed and see where we are.

21 Okay. D20, this is - this one in
22 - states that the Office of Warrior Care Policy

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1 should invite all Recovering Warriors to
2 complete each phase of the IDES survey,
3 regardless of whether they completed the survey
4 for the previous phases.

5 I know on some of our travels we
6 found that some members were saying if they
7 hadn't done the previous phase they weren't
8 given the opportunity to be surveyed on other
9 phases, and we felt that it doesn't matter -
10 any survey is a good survey regardless of whether
11 you've done all the previous ones or not on the
12 phase. Is there a motion for discussion?

13 MG MUSTION: I make a motion that
14 we open this for discussion, recommendation
15 number 20.

16 CO-CHAIR NATHAN: Second it?

17 MR. REHBEIN: I'll second.

18 CO-CHAIR NATHAN: Okay. Thoughts
19 on this?

20 CSM DEJONG: We do have an answer
21 from WCP on recommendation 20 basically stating
22 that all of their surveys are voluntary surveys

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1 done via telephone. I mean, it basically
2 conflicts everything that we're saying is their
3 answer.

4 CO-CHAIR NATHAN: They're saying
5 there's not a problem, if somebody wants to do
6 it, they can?

7 CSM DEJONG: Yes, sir.

8 CO-CHAIR NATHAN: Okay. So we
9 either buy that or we don't. If we buy that
10 then we could consider striking this
11 recommendation or we could say you have a
12 marketing problem.

13 You're not making people aware that
14 they can still do it. If WCP says well, no,
15 no, they don't have to call us. We call them
16 after each phase. We call them regardless of
17 whether they've completed a previous survey,
18 then we would strike this.

19 But if the WCP doesn't call them and
20 says they're welcome to call us for each phase
21 of the survey and tell us how we did and hit
22 a phone tree maybe.

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1 I don't know how it works. We
2 certainly have Recovering Warriors out there
3 who are unaware of that.

4 CO-CHAIR CROCKETT-JONES: We were
5 briefed by the surveyors. Did they indicate
6 anything on the subject? I can't remember.

7 EXECUTIVE DIRECTOR DAILEY: In their
8 findings and recommendations when they briefed
9 us they indicated that it is sequential.

10 The individual who took the MEB
11 phase survey is now going to take the PEB phase
12 survey and the findings indicate that this makes
13 their ends very small at times and so this is
14 kind of a narrow, just asking them to open the
15 aperture. They really didn't address it in
16 their response.

17 The response is vague to try and
18 identify where we've erred other than the fact
19 that they don't appear to administer the
20 transition phase of the survey, that the VA
21 administers the transition phase.

22 So I think you're on safe ground to

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1 make this recommendation. In a nod to Warrior
2 Care Policy's response you might want to pull
3 out the transition piece that's there.

4 CO-CHAIR NATHAN: So we can either
5 just leave this. I mean, we could fine tune it,
6 as Ms. Dailey is saying, and take into account
7 WCP's feedback and strike transition from that
8 sentence.

9 Or we could just leave it as it is
10 because we're not sure because we do have
11 warriors out there that aren't doing a great
12 job and hope that they'll redouble their efforts
13 if they see this as a recommendation and look
14 at their process.

15 CAPT EVANS: I wouldn't take - I
16 would recommend that we leave transition in
17 there, although we have that response from WCP
18 I still think this survey - we need to emphasize
19 every phase of the IDES process.

20 We want to hear back from the
21 members. So I think we should leave it in there
22 and I think my recommendation is that we look

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1 at it as written currently and I think it
2 captures what we want them to do.

3 CO-CHAIR NATHAN: This is sort of
4 a trust but verify. WCP, we trust you but we're
5 going to verify and I mean, I see them coming
6 back and saying - I don't see them coming back
7 and saying nonconcurring, although nothing
8 surprises me in this life.

9 I see them coming back and saying
10 concur, however this has already been
11 implemented. But it still maybe needs a kick
12 in the rib like this so somebody will say hey,
13 double check on that and why does the Task Force
14 feel compelled to make this recommendation.

15 CAPT EVANS: This will hold them to
16 the fire for next year to come back and present
17 your data, again, to see where they are. So
18 I think you should leave it in a -

19 MS. MALEBRANCHE: I would agree
20 with that because I think part of the Task Force
21 business is to talk about transition and if the
22 transition is a VA phase that's not doing well

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1 then maybe that needs to be measured, pushed
2 there because kind of what - it's all in together
3 and some may not transition to Veteran. They
4 may go back. So I think it's as it is rather
5 than less more is better.

6 CO-CHAIR CROCKETT-JONES: Do we
7 want to broaden from targeting this to WCP to
8 include VA or should we just leave it as it is?

9 MS. MALEBRANCHE: I mean, we could.

10 MR. REHBEIN: Well, I think the crux
11 of the matter here is the statement in our
12 findings that says there's a rule in the
13 methodology allowing only those who have
14 completed the previous phases to complete the
15 next phase.

16 That, I think, is where our argument
17 lies. WCP seems to me to be only discussing
18 who is responsible for which phases and really
19 hasn't addressed that part of the methodology.

20 So I'd leave it alone.

21 CO-CHAIR NATHAN: Further
22 discussion? Going once.

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1 LTCOL KEANE: I have a discussion,
2 sir. It does roll into number 19. It's in tune
3 with what Ms. Dailey said about getting bogged
4 down.

5 Yesterday we did have a brief
6 discussion about possibly tailoring this and
7 then we decided to kind of get into the weeds.

8 Would it be worth having WCP come
9 back and maybe even have a panel discussion next
10 year to kind of get no kidding what they think
11 about the issues before we put a recommendation
12 forward?

13 Give us opportunity to - instead of
14 today trying to get the instruction and hammer
15 it out the last day of our last meeting of the
16 year or is it that important that we need to
17 do it this year or should we get it right and
18 do it next year?

19 CO-CHAIR NATHAN: You're talking
20 about this one as well?

21 LTCOL KEANE: Talking about 20,
22 sir.

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1 CO-CHAIR NATHAN: I know you're
2 talking about 19 but this one as well?

3 CO-CHAIR CROCKETT-JONES: Okay.
4 I'm just going to say the WCP has had ample
5 opportunity to brief us. On this one in
6 particular, their responses, compared to what
7 their contractor told us shows that their
8 response didn't go to the issue.

9 I'm not sure having a panel
10 discussion would help this one. Now, I think
11 because our last day is our voting day. That's
12 the way it is and if you want to make the argument
13 about tabling something before talking with them
14 on another one because of another
15 recommendation, I might agree.

16 But on this one, they've seen it and
17 their response does not address the intent.

18 I personally feel like I'm
19 comfortable with making this recommendation
20 without talking to them further. I mean, I
21 think their contractor knows how he does his
22 work.

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1 MS. MALEBRANCHE: Well, and,
2 frankly, if they have issue with this they are
3 going to come back with a response and we can
4 still have them come back and talk to us. But
5 maybe it'll be more pointed.

6 CO-CHAIR NATHAN: Okay. So we have
7 a lot of thoughts there. You can cogitate on
8 those as you decide your vote.

9 Do I have a motion to accept this
10 as written?

11 MR. REHBEIN: Rehbein, so moved.

12 CO-CHAIR NATHAN: Second?

13 MS. MALEBRANCHE: Second.

14 CO-CHAIR NATHAN: All those in
15 favor of accepting recommendation D20 as
16 currently written, please signify by voting yea.

17 Suzanne, I have the proxy of Dr. Phillips and
18 of Major General Stone.

19 So who's your daddy now? (Laughter.)

20 Okay. So all those who are in favor
21 of accepting this as well, just going along with
22 that actually.

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1 You know, that bothers even me and
2 I have a pretty high threshold for integrity
3 issues. So if you vote yea you're voting to
4 accept this as currently written.

5 All please signify by raising your
6 hands or saying yea. All those opposed? None
7 opposed, no abstentions. Okay. The
8 recommendation stands.

9 Should we keep moving to the next
10 section, or do we have our research for 19?

11 EXECUTIVE DIRECTOR DAILEY: We
12 should get through them all, sir, and then we'll
13 come back tonight.

14 CO-CHAIR NATHAN: Okay.

15 CO-CHAIR CROCKETT-JONES: Okay.
16 Our next recommendation to discuss the specific
17 legal support for IDES. This recommendation
18 states that the Office of Warrior Care Policy
19 should initiate a legal support working group
20 in which IDES lawyers develop recommendations
21 for changes to IDES processes and laws.

22 I invite anyone to move to adopt this

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1 recommendation for discussion.

2 MG MUSTION: I move that we adopt
3 this for discussion.

4 CSM DEJONG: I second.

5 CO-CHAIR CROCKETT-JONES: Okay,
6 does anyone have anything place that they want
7 to start on this discussion?

8 MG MUSTION: Yes, I do. Yesterday
9 we discussed one of our recommendations
10 concerning TDRL and a holistic review of the
11 IDES process and reforming it, which is
12 basically what this suggests, placing it in the
13 hands of a legal working group.

14 I'm not exactly sure that that gets
15 at what we need to have. I would recommend that
16 we consider deferring this and potentially
17 looking at it in a broader sense of how you could
18 reform IDES as we take on the FY '14 effort.

19 CO-CHAIR CROCKETT-JONES: So does
20 anyone else want to weigh in on that, on the
21 concept that we should put this off because we
22 need to have a more robust look at what we really

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1 want to recommend on the topic of IDES reform
2 for next year?

3 CSM DEJONG: When I read this I was
4 a little bit hesitant about going forward with
5 this recommendation just based off - I don't
6 know if a working group - if making a
7 recommendation to put together a working group
8 is going to get at what we want.

9 I agree with General Mustion. I
10 think we need to look at IDES a little bit deeper
11 but I don't think that - I don't remember all
12 the discussion and where we came up with this
13 last month but I don't think having someone form
14 a working group is going to help us out that
15 much.

16 CO-CHAIR CROCKETT-JONES: I can
17 honestly say that my issue with this
18 recommendation, my concern, is that we have
19 suggested this but there's no authority for how
20 to place recommendations, response to
21 recommendations.

22 I mean, I think this recommendation

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1 reflects the complexity and the frustration that
2 we are feeling with the IDES process and our
3 experience at various facilities that the IDES
4 lawyers have some of the best understanding of
5 the process and know where it falls apart.

6 But I'm not sure that this reflects
7 good work on our part to defer the
8 recommendations to our working group of those
9 lawyers.

10 MS. MALEBRANCHE: I think from our
11 visits I believe our intent was that those that
12 had lawyers, the IDES lawyers were very
13 proficient, were so much more satisfied than
14 those that didn't or had, you know, kind of fly
15 by.

16 So I think the intent of this was
17 to make sure that all those in the process had
18 an attorney that was trained or knew about the
19 process.

20 So I'm not sure about the working
21 group to change laws to IDES as much as it was
22 access to the attorneys that can assist them

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1 in the process.

2 CO-CHAIR CROCKETT-JONES: I think
3 that was a different recommendation.

4 MS. MALEBRANCHE: And I thought we
5 did that one. That's why I'm wondering - a
6 working group, what would that do? Is it a best
7 practice proliferation?

8 CO-CHAIR NATHAN: Well, I think -
9 as I recall, the genesis of this was - we came
10 away, Karen, with the same thing you thought.

11 People who - the IDES lawyers came up to us
12 and said that we're good - came up and, first
13 of all, they were rock stars.

14 People loved them. They made a big
15 difference and they said, boy, you know, we have
16 a bunch of ideas that could make this process
17 better for the warrior.

18 And so we said - somebody said let's
19 - well, let's create a working group of them
20 where they can get together and say here are
21 some recommendations from those of us in the
22 field, those of us legal beagles in the field,

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1 who have to deal with this system. Here's what
2 we would do to help.

3 It doesn't necessarily change - laws
4 is a strong word -- but here's what we would
5 do to change the processes and the way you apply
6 your IDES to the constituent that would make
7 it clearer, easier and more expedient. That's,
8 I think, the genesis of this.

9 MS. MALEBRANCHE: Was this where
10 they wanted to have VTA access and that they
11 had - I mean, that sort of issue, like those
12 two that we - that weren't in Alaska but we're
13 doing?

14 CO-CHAIR NATHAN: Right. Right.
15 I mean, they just - right. And so it was - what
16 we said was, wow, these people are really sharp.

17 I mean, they're the ones who have really had
18 to ferret out and dig out as advocates for their
19 warriors. They've had to fight the system and
20 get what they need.

21 We probably should get them together
22 and tell us how would you change the process

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1 so that you don't have to spend so much time
2 and effort doing this? That was the idea behind
3 it, I think.

4 So, again, that may or may not be
5 a viable mechanism to do this, and certainly
6 concerns of bringing them all together and
7 simply letting them give us a product, which
8 now we're going to put in, may not be the best
9 thing.

10 It may be better to have another
11 modality of which they are allowed to -
12 encouraged to participate.

13 But I think it comes down to - I think
14 it comes down to everybody agrees that there's
15 always - it's like motherhood, right? There
16 should be some sort of process that reviews an
17 algorithm and fine tunes it and decides, after
18 application, it needs to be recalibrated.

19 So I think everybody agrees on that.

20 That's just generally good management. The
21 question comes down to do you throw it in the
22 hands of a isolated group of IDES lawyers to

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1 do that?

2 MS. MALEBRANCHE: I guess for me
3 it's just the working group piece doesn't fit
4 right. I mean, another working group? Lawyer
5 task force? I don't know. I mean, you know,
6 it just doesn't fit right.

7 CO-CHAIR CROCKETT-JONES: I almost
8 would rather have a panel from all services of
9 IDES lawyers come speak to us about those
10 recommendations, to inform us better as we sort
11 of try to get more clarification on where we
12 stand on IDES for next year.

13 CO-CHAIR NATHAN: Other comments?

14 CAPT EVANS: I do have a quick
15 comment. I think we have several working groups
16 right now all working on the IDES process, so
17 to recommend another working group - has that
18 already been stated? Okay.

19 CO-CHAIR CROCKETT-JONES: Is
20 everyone comfortable and ready to vote? Shall
21 we vote - would someone like to move to either
22 vote to accept or delete this recommendation

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1 as written?

2 CSM DEJONG: I would make a motion
3 to delete this recommendation as written.

4 LTCOL KEANE: I second.

5 CO-CHAIR CROCKETT-JONES: Okay.
6 All those in favor of deleting the
7 recommendation please raise your hands or say
8 yea.

9 (Task Force votes.)

10 We're unanimous. I assume there
11 are no nays and abstentions since everyone
12 raised their hand. And we can move on, I guess,
13 to 22.

14 This recommendation states that the
15 services should institute a mechanism to alert
16 senior leadership of all cases when RC or deputy
17 medical continuation orders are not renewed
18 within 30 days of expiration.

19 I would invite someone to move to
20 adopt this recommendation for discussion.

21 MR. REHBEIN: Rehbein; so moved.

22 LTCOL KEANE: Second.

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1 CO-CHAIR CROCKETT-JONES: Is there
2 anyone who is not aware of the motivation behind
3 this recommendation, or anyone ready to discuss
4 it?

5 MR. REHBEIN: My only comment would
6 be that one of the first - I think the first
7 visit that I made as a member of the Task Force
8 down to Fort Benning, this exact problem was
9 addressed by those folks at that time.

10 It's been a long time ago and we're
11 still hearing that this problem exists. It's
12 time that the services do something.

13 At that point they were even - this
14 was a WTU full of Reserve Component soldiers,
15 and at that time the situation was they knew
16 of a soldier in their WTU that was about to go
17 off orders and was going to have to leave base.

18 Not only was the care going to be interrupted,
19 but where was he going?

20 CO-CHAIR CROCKETT-JONES: My
21 impression is that we go places now when we talk
22 to folks and they - the people who are providing

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1 services, the non-medical case managers, seem
2 more aware of the problem, but the problem still
3 exists.

4 They might be doing things to
5 mitigate the problem but they are doing - they
6 are - they shouldn't have to stop gap. The
7 problem should be - the response should be more
8 streamlined.

9 CAPT EVANS: My only question is how
10 alerting leadership, because what we found in
11 Arkansas - I believe it was Arkansas - leadership
12 knew about the delays in getting the orders.
13 So it was a system. It's a systems issue.

14 By the time - I think this was Army
15 - by the time leadership was working to get the
16 orders, the member back on orders, but they had
17 to go through the Army personnel system. And
18 so it's a systems issue that caused this delay
19 of orders.

20 I don't know how alerting
21 leadership, because the only thing that
22 leadership is going to be able to do is to

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1 continue to work with personnel for us, for
2 Reserve PERS-95. We have to go back to PERS-95,
3 I believe, for Reserve.

4 So we can't do anything at the
5 leadership. We are at the mercy of the system.

6 CO-CHAIR NATHAN: This was a huge
7 issue out in San Diego as well with the Reserve
8 Component there. They were getting just
9 clocked by this.

10 And I'm trying to remember why -
11 certainly, as I recall, out there, Connie, they
12 felt that people were putting it off towards
13 the end and weren't instituting it.

14 CAPT EVANS: I think the members -
15 I think their perception is that people are
16 putting it off to the end.

17 You know, I can't recall - we spoke
18 with PERS on this specific issue because we have
19 several Reservists that - like at the, you know,
20 ninth moment that they get orders cut, but by
21 that time they're kicked out of CHCS. Their
22 appointments are deleted, and so I don't

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1 understand - I think we need to go back to the
2 -

3 CO-CHAIR NATHAN: I guess it
4 depends on what your term of senior leadership
5 means. In other words, if you mean the local
6 senior leadership there and you feel they're
7 already engaged, that's - you're right. They
8 already know it, like in Arkansas, and they're
9 trying to deal with it. It's a system issue.

10 If senior leadership means the Chief
11 of Staff of the Army or the CNO or the Chief
12 of Personnel - I don't know what the G-1 for
13 the Army means - that maybe we need to - you
14 know, in other words, should there be a dashboard
15 that lights up somewhere that shows when - you
16 know, analogous to orders for GWOT, we had to
17 go to a program where the Chief of Naval
18 Personnel now has a light go off if somebody
19 doesn't get a 90-day heads up on orders to
20 deploy. And so -

21 MS. MALEBRANCHE: Maybe that's what
22 we should do is name senior leadership - who

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1 in senior leadership, who that is and maybe it's
2 Personnel.

3 MG MUSTION: I think it's a
4 combination of medical personnel in the WTUs
5 that we have and community-based Warrior
6 Transition Units, as well as the personnel in
7 the G-3 operations community, because that's
8 eventually where those orders are cut from. RC
9 orders - ADOS - are published through our
10 operations channel but it's in coordination with
11 the G-1.

12 I think, sir, you've identified that
13 this is broader than just in informing
14 leadership and making sure leadership at the
15 right echelon is informed and aware.

16 There's a bigger systemic issue, and
17 the systemic issue is we, as an institution,
18 don't bring individuals on orders for a
19 sufficient period of time to allow for them to
20 complete the process.

21 We know it's a 270-day process from
22 the time you start to the time you end. We don't

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1 cut orders for that long. None of the services
2 do.

3 We cut them in chunks and maybe the
4 alternative is that the Department needs to
5 issue some specific guidance for how long
6 Reserve Component soldiers will be brought on
7 - placed on orders and that the services will
8 institute processes to ensure those orders are
9 overlap - appropriate measures to ensure that
10 they overlap to prevent expiration.

11 We can always - as you all know -
12 we can always cut the orders off early if
13 something miraculous happens. But it's more
14 painful to everyone, and uncertain for the
15 individual, if you go from a 30-day order, a
16 30-day order and a 30-day order, which is I think
17 what we observed, particularly in San Diego when
18 we were out there.

19 So having said that, maybe we keep
20 the recommendation but we morph or modify a few
21 of the words and put the onus on the Department
22 of Defense to tell us - issue a policy that says

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1 Reserve Component soldiers will be mobilized
2 for the expected duration of IDES processing
3 and leadership of the services will assure
4 appropriate measures are in place to prevent
5 the gapping of orders in a timely manner.

6 CO-CHAIR NATHAN: I like that last
7 part. I'm not wild about telling - yes, telling
8 them how to suck the egg but I do like that part
9 which expands this recommendation to basically
10 say, in a more elegant way, services, you're
11 on the hook to figure out a mechanism that will
12 prevent, you know, orders from expiring within
13 a 30-day period.

14 In other words, so if they - in that
15 way, if they - and leave it to them to decide,
16 you know what, we're not giving these orders
17 long enough. Or, you know what, we are in many
18 cases but we've got a broken system for renewing
19 them in a timely fashion.

20 I just - I want to put the services
21 on report for having this hair on fire system.

22 And I think, you know, we need to have fairly

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1 strong language that says something to the
2 effect of orders not being renewed within 30
3 days of expiration is creating quality of life
4 and significant stress on the Reserve Component
5 Recovering Warriors.

6 The services will - DoD will issue
7 policy guidance for services to alleviate this
8 problem, you know. Again, not very elegant,
9 but that's sort of the gist of what I'm trying
10 to say.

11 EXECUTIVE DIRECTOR DAILEY: Okay.
12 So take a look at what we've got here.

13 DoD should issue policy stating
14 Recovering Warriors Reserve Component will be
15 put on orders for duration of the care plan.

16 CO-CHAIR NATHAN: Well, the only
17 problem with that is they'll say it's just so
18 variable that, you know, we don't - again, I
19 think that's telling them how to fix this. I'm
20 not necessarily interested in telling them how
21 to fix this.

22 If I were on the working group that

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1 would be one of the things I'd do. I'd take
2 General Mustion's issue on board very much and
3 say are we putting our people on orders long
4 enough?

5 And if people came back to me and
6 said, you know what, it's just much easier to
7 extend orders than it is to cut them short
8 because that population - I'm hypothetical here
9 - that population screams and yells when their
10 orders are cut short, so we'd rather extend them
11 than have to cut them short. We'd rather figure
12 out a better mechanism to get them issued in
13 a timely manner.

14 EXECUTIVE DIRECTOR DAILEY: How
15 about: DoD issue policy guidances for services
16 to ensure a complete period for care is provided
17 while the individual is on active duty orders?

18 CO-CHAIR NATHAN: That's fine.
19 I'd think you have to amplify it by saying: in
20 addition, a mechanism should be created to
21 prevent in all cases orders not renewed prior
22 to 30 days of expiration.

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1 CAPT EVANS: So does San Diego - did
2 we - I can't recall if Arkansas talked about
3 the process of how they are alerted. So this
4 member is getting ready to come up within the
5 30-day of orders being ended, so how do they
6 start that process?

7 Because I kept - in my mind, you
8 know, so if you're six months away from the
9 ending of orders, or five months away, something
10 in the system should be able to alert we need
11 to get their orders renewed. Is that at the
12 command level? Is that at your G-1 level? I
13 don't know.

14 Somewhere there's a gap when they
15 were describing their process of how to get the
16 member back, you know, to renew the orders.

17 I mean, it was always down - for
18 every one they talked about in Arkansas, and
19 I imagine in San Diego, it was down to the last
20 minute. You know, the orders will be renewed
21 but it will always be at the last minute.

22 So I didn't know if it was at the

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1 command level or if it was at the G-1 level that
2 we miss - or PERS, for us - missed that
3 notification. Or when do we start the clock?

4 MS. MALEBRANCHE: Thirty days seems
5 kind of like a short time. I'm wondering if
6 we really need to specify the number of days.

7
8 Maybe at some intervals but
9 reasonable intervals because it seems like when
10 they find out in 30 days it's not enough time
11 to get it done.

12 CAPT EVANS: I think that's what I'm
13 - that time frame.

14 MS. MALEBRANCHE: So it's like
15 should we - do we need to specify the interval
16 or do we need to specify what needs to be done?

17 CO-CHAIR NATHAN: Well, that's what
18 we got from them. We didn't come up with that
19 number. They kept saying -

20 MS. MALEBRANCHE: Thirty days?

21 CO-CHAIR NATHAN: Their policy is
22 30 days and they couldn't meet it.

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1 MS. MALEBRANCHE: Okay.

2 CO-CHAIR NATHAN: I think the
3 people locally felt if they could have their
4 orders in hands 30 days before they expire -
5 their renewed orders in hands 30 days before
6 the previous ones expired - they were
7 comfortable with that.

8 Their problem was that they couldn't
9 meet that and they were getting their orders
10 one to two days, through urgency calling,
11 threatening to, you know, somebody's life and
12 then the orders would appear 24 hours before
13 expiration, and it was wear and tear on the
14 system. It was wear and tear on the warrior.

15 So they were the ones who said 30 days would
16 be the time we'd like to have it put to bed by.

17 So does anybody have a problem with
18 the first sentence on that last thing - DoD will
19 issue policy guides to ensure a complete period
20 of care is provided while the individual is on
21 active duty orders?

22 LTCOL KEANE: Sir, when I read that

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1 I feel - it seems like to me that they'll get
2 medical care - as much medical care as they can
3 while they're on active duty. That's kind of
4 what it seems like. You get as much as you can
5 while you're on active duty.

6 MG MUSTION: You could put Reserve
7 Component - RC Recovering Warriors somewhere
8 in that sentence.

9 EXECUTIVE DIRECTOR DAILEY:
10 Susanne, did you have something that you thought
11 would make for a better flow?

12 MS. LEDERER: If you just flip that
13 first sentence: DoD will issue policy guidance
14 for services to ensure active duty orders
15 encompass a complete period for care.

16 CO-CHAIR NATHAN: Being the devil's
17 advocate, will DoD come back and say we already
18 do that; we have a policy that says you will
19 provide active duty orders for the duration of
20 the care requirement.

21 The problem is is that when they go
22 to renew those orders if the care continues.

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1 So I don't disagree with the sentiment.

2 I'm just thinking the services are
3 going to say we already have a policy that says
4 you're supposed to - of course we give people
5 the orders as long as they need care. The
6 problem is that when we go to renew those orders,
7 because the care continues, we're not doing it
8 in a timely fashion.

9 CO-CHAIR CROCKETT-JONES: To address
10 the second concern, what if the second sentence:
11 in addition a mechanism needs to be created to
12 prevent or to enforce renewal with a minimum
13 of 30 days overlap?

14 That way if they do more overlap
15 that's fine, when they renew orders, but they
16 don't renew with less than 30 days, to keep folks
17 in the system.

18 CSM DEJONG: Do we want to caveat
19 the complete period for care with continuous
20 in there somewhere? I don't know how to word
21 it. I'm trying to - if we put the word
22 continuous in there or continuous - that to me

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1 would reference a -- complete and continuous,
2 no break in orders during their time for the
3 period of care.

4 CO-CHAIR NATHAN: You could say
5 policy guidance for services to ensure
6 continuous active duty orders while under - you
7 know, guided by the care plan or guided by, you
8 know, to encompass the complete period for care.

9 CSM DEJONG: What I would like to
10 see come out of this, I guess, in the end, is
11 that if I'm getting care and a physician can
12 say it's going to take me 180 days to get better,
13 I can bring that back to my command and say
14 physician's orders say it's going to take at
15 least 180 days to do this, and I would get a
16 set of 180-day orders. I don't know how to word
17 it or if that's going to come out of this.

18 I don't even know if we're putting
19 too many wickets into it. But I guess, in my
20 world, that's what I would like to have for the
21 servicemember.

22 CO-CHAIR NATHAN: Well, you have to

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1 ask yourself, does that first sentence sort of
2 do that? It encompasses what you want to do,
3 but it doesn't get as specific as what you want
4 to do.

5 If you wanted to get specific, and
6 you might be adding an extra wicket, you'd have
7 to say after that first sentence, "encompass
8 a complete period of care," this would be
9 primarily guided by medical care plan.

10 CO-CHAIR CROCKETT-JONES: Put not
11 primary; primarily.

12 CO-CHAIR NATHAN: Anything else?

13 MG MUSTION: I believe the last
14 part, where it says "in addition," I think it
15 should say: in addition services must establish
16 mechanisms which ensure orders are renewed 30
17 days prior to expiration.

18 That gets under the Title 10 service
19 role as opposed to the department issuing a
20 policy at the macro level.

21 CO-CHAIR NATHAN: Prior to the 30
22 days of expiration, right?

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1 LTCOL KEANE: Could we add to ensure
2 that Reserve counterpart - Reserve members, RCs,
3 don't go off orders while still under care?

4 CSM DEJONG: I think we can pick
5 that up through the findings. We do need to
6 add: continuous active duty orders for Reserve
7 Component Recovering Warriors, in the first
8 sentence, just to specify.

9 CO-CHAIR NATHAN: Okay. No more
10 coffee for DeJong, yes.

11 CO-CHAIR CROCKETT-JONES: Okay,
12 and in that last sentence, must establish a
13 mechanism that enforces renewal of orders. There
14 was no of.

15 Okay. Is anyone ready to move to
16 accept this as written?

17 MG MUSTION: Move that we accept the
18 amended recommendation 22.

19 CSM DEJONG: I'll second that.

20 CO-CHAIR CROCKETT-JONES: All
21 right. Let us vote. All those in favor of
22 accepting this recommendation as written please

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1 raise your hand or say yea.

2 (Task Force votes.)

3 We are unanimous. Are we ready to
4 move on to the next or do we need a break?

5 CO-CHAIR NATHAN: Anybody need a
6 break? Do one more then break?

7 EXECUTIVE DIRECTOR DAILEY: This is
8 a three-parter.

9 CO-CHAIR CROCKETT-JONES: Let's
10 take a brief break.

11 CO-CHAIR NATHAN: Ten minutes?

12 (Whereupon, the above-entitled
13 meeting went off the record at 9:12 a.m. and
14 resumed at 9:23 a.m.)

15 CO-CHAIR NATHAN: So the next two
16 recommendations require us to make a decision
17 on how we want to approach the services regarding
18 how they can better address the non-medical
19 needs of the Reserve Component Recovering
20 Warriors and families.

21 We're going to be selecting - on D-23
22 we're going to be selecting one recommendation

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1 to move forward for final voting.

2 Of the recommendations that are
3 available, there are two which we are - three?

4 Three. There are three, which - I've got two
5 here but maybe there's a third one I'm not
6 seeing.

7 There are multiple - there are more
8 recommendations, but for D23 there are two
9 possibilities that we can choose from, or amend
10 as necessary.

11 The first recommendation - possible
12 recommendation - states: "The services'
13 Recovering Warrior units and programs should
14 establish a mechanism to push appropriate
15 information to state and regional Reserve
16 Component locations so they can better address
17 the non-medical needs of Reserve Component
18 Recovering Warriors and families."

19 The second recommendation,
20 possibility, states that: "Services should
21 launch mobile training teams to state and
22 regional Reserve Component locations so they

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1 can better address the non-medical needs of the
2 Reserve Component Recovering Warriors and
3 families."

4 So the product here to be produced
5 in some capacity is a better understanding or
6 addressing of non-medical needs of the Reserve
7 Component Recovering Warriors and families and
8 how to best attain them.

9 The first recommendation speaks of
10 services - speaks of the warrior units and
11 programs establishing a mechanism to push
12 appropriate information to state and regional
13 Reserve Component locations. And the second
14 one differs from that in that it says, instead
15 of pushing appropriate information to them,
16 you'll actually send out mobile training teams
17 to them to better address the non-medical needs
18 of these Reserve Component Warriors and
19 families. Do I have a motion for discussion?

20 CSM DEJONG: So moved.

21 CO-CHAIR NATHAN: Second?

22 MS. MALEBRANCHE: Second.

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1 CO-CHAIR NATHAN: Okay.

2 CSM DEJONG: Initially looking at
3 this, and this is something that we've addressed
4 over the last several years, I know we took a
5 couple of states and we showed them as best
6 practices and didn't get a lot of traction out
7 of that.

8 I'm wondering - I mean, right now,
9 just to start it off, we're requesting it at
10 the service level. I don't know if this is
11 something we maybe want to push up to the
12 Undersecretary of Reserve Affairs level to see
13 if we can get standardization across the
14 services of all Reserve Components, of how to
15 better put non-medical care across the services.

16
17 That's my initial thought on this.

18 And then how we formulate that I'm still
19 thinking about.

20 CO-CHAIR CROCKETT-JONES: I think
21 that's a good - I think that conceptually that
22 that might be a better route because we see such

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1 different gaps in non-medical care between
2 services and different needs.

3 So I think you might be right. This
4 might need more fidelity at a higher level to
5 parse out better.

6 CSM DEJONG: Because I know what the
7 National Guard is doing with the J-9 concepts
8 and other things. But, again, that leaves it
9 up to every state level and every state adjutant
10 general to kind of figure out how they're going
11 to do this.

12 And then you get into the Navy and
13 you get into the Air Guard and - well, the Air
14 Guard is covered under the adjutant general -
15 but you get into the Navy and we saw a lot of
16 disconnect in the Navy Reserves.

17 I don't think that population is
18 great enough to even, you know, take that same
19 concept under.

20 MS. MALEBRANCHE: I think that's a
21 great idea of the Reserve Affairs because that's
22 where that Yellow Ribbon program came out of.

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The other ones are supposed to be pushing information to all the services. VBA and VHA go out, and vet centers, to those events to get that information out so they're aware of disability, get assistance, enroll on site, and that is at all these different states. And so the local area folks assist.

That also helps with that interaction of meeting people locally that you know, not somebody from the national level. And Reserve Affairs has that mission, as I recall.

EXECUTIVE DIRECTOR DAILEY: So, yes, I hear what you're saying, but the reality is, in the Pentagon, the non-medical case management expertise lies with the services. The only piece that - it lies with the services and it lies in their programs: Navy Safe Harbor, Warrior Transition Command, Air Force Survivor and Care program - in the Marine Corps, Wounded Warrior Regiment. It lies in the services.

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1 So you're really saying it's a
2 different direction for this - is you're saying
3 Reserve Component, Reserve Affairs, OSD Reserve
4 Affairs, take your piece of the non-medical case
5 management out of the services, develop an
6 expertise on your staff so that you can
7 standardize it across the seven Reserve
8 Components.

9 That is what I hear you saying,
10 because it is absolutely not in the Office of
11 the Reserve Affairs at this time. Only the
12 Yellow Ribbon, which is not Wounded Warrior
13 care.

14 CSM DEJONG: No, I understand that,
15 ma'am, and that is exactly what I'm saying.
16 I think we need to take it away from services
17 to get some standardization across the services.

18 EXECUTIVE DIRECTOR DAILEY: Okay,
19 and I have absolutely no findings on the ability
20 to support that recommendation. I can do it
21 next year maybe. If you would like to go that
22 road I can get Reserve Affairs in here. We can

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1 do some assessments, but I'm not -

2 CO-CHAIR NATHAN: Yes, I have to
3 agree with you, Denise. I think - I mean, first
4 of all, I think it's hard to do one size fits
5 all for this population.

6 I think it would be a bridge too far
7 to try to figure out how to - I mean, certainly
8 there should be a Magna Carta of commonality
9 across the services that people should have
10 clean housing and this and that.

11 But I think, at this point, god
12 willing, in the war, as it tapers down and as
13 we, god willing, see less of a footprint of
14 recruit - of, I'm sorry, Reserve Component
15 personnel come through, to re-wicker it now -
16 my personal opinion - to re-wicker it now with
17 a one size fits all definition of how they should
18 be treated non-medically may be difficult, and
19 I agree that what we saw was service-specific
20 issues.

21 The Navy doesn't do as good a job
22 of this as some of the other services because

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1 the Navy has just sort of cats and dogs compared
2 to the large cadres of Reserve Components from
3 the Guard in the Army and the Marine Corps.
4 And so the Navy as a service needs to tighten
5 up its non-medical support.

6 So I think the question comes down
7 to - and the Army in certain places does as well,
8 and others, but what it comes down to is what
9 does push appropriate information mean?

10 If you follow this COA then the
11 services need to push appropriate information
12 to these Reserve Component locations. What
13 does that mean?

14 MS. MALEBRANCHE: You know, one of
15 the things that our VA folks do when they're
16 on site - the liaisons in the MTS - they fill
17 out this form and send it to the state when there
18 is a person there that's wounded, ill and
19 injured, because the states had asked - and all
20 50 states do it now - up until fairly recently
21 it was not all states - and that's to make the
22 state aware that you have a soldier in Fort

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1 Carson, Colorado, that's coming back to Florida,
2 to let them know that you can have things, like
3 there might be education for your kids, or those
4 types of issues.

5 So they do that and that was
6 something I think that was sent actually to
7 SecDef Rumsfeld and he sent it over at the time
8 to our Secretary. That occurs - that push.

9 When I listened to what Sergeant
10 Major was talking about and the bit about this
11 Yellow Ribbon, was not that they should have
12 the entire mission, but there needs to be some
13 connection. And that Yellow Ribbon office has
14 a person from me full time, a person from each
15 service full time, in there as liaison that our
16 Reserve - I think there are usually about 05/06.

17
18 And so that liaison there who helps
19 them set up these events in the state, like we
20 were trying not to have five events in one city
21 in Arkansas where you had to have five people
22 out.

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1 But that liaison person should be
2 - and maybe that's where you're going, Susanne.

3 Anyway, I'll let you go to that, but just to
4 let you know because I think maybe we don't have
5 awareness of this. Some things are happening
6 but they are not coalesced into a comprehensive.
7 It's scatterings of things.

8 CO-CHAIR CROCKETT-JONES: Yes, and
9 my feeling isn't that we need to pull this duty
10 from the services and give it to Reserve Affairs.

11
12 I'm saying that the services and
13 Reserve Affairs should be coordinating the
14 dissemination of this, that the services seem
15 to have a limited ability to get to the Reserve
16 Component people who need this information, and
17 Reserve Affairs doesn't have the knowledge.

18 They should - this should be
19 leveraged. We already have the two pieces of
20 the puzzle. What we need to see is them connect
21 together.

22 And the Yellow Ribbon might be the

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1 perfect venue for this but they need to have
2 - perhaps the Yellow Ribbon needs to have a
3 Wounded Warrior component, non-medical, and I'm
4 saying that it might be - that might be a
5 different recommendation.

6 I don't want to even be that
7 specific. I don't know that Yellow Ribbon is
8 right or not. I'm saying that the services,
9 instead of establishing a mechanism to push the
10 appropriate information to each state and
11 regional location, that the services should be
12 connecting to Reserve Affairs to coordinate a
13 push of the appropriate information.

14 EXECUTIVE DIRECTOR DAILEY: There
15 is a - let me just go back to Admiral Nathan's
16 observation. Each one of the paragraphs on Page
17 30 talk about the information that is a shortfall
18 out in the services.

19 So the second paragraph - first of
20 all, the first paragraph outlines that IDES is
21 well integrated and understood in the Reserve
22 Component, which was a little surprising.

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1 Because from that paragraph we followed into
2 on Page 30 that, you know, people don't know
3 about SCAADL.

4 There is - they don't - we had one
5 case where they didn't know about TSGLI. Entry
6 and exit into the Warrior Transition Units is
7 an issue. You know, so, and we laid it out in
8 the findings, what is the shortfall in
9 information in non-medical case management for
10 the Reserve Component?

11 So that's a good - I think the
12 finding is a good place for that information,
13 not the recommendation now. Who you want to
14 - who you want to be responsible for pushing
15 this information is a good question and we can
16 include Reserve Affairs in here.

17 I'm just going to say, you will
18 disperse the effectiveness of this
19 recommendation if you want to include Reserve
20 Affairs instead of holding the services
21 accountable, because they will do this.

22 CAPT EVANS: Basically what we're

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1 asking is that they have the same services as
2 a active duty member so they are fully informed
3 of the non-medical benefits. Because what we
4 found in Arkansas, we had one member, a pretty
5 significant incident with the Colorado fire and
6 he - his family didn't receive the benefits that
7 they - and merely because he was a Reservist
8 or a - I think he was Air Guard - and, I mean,
9 just his case. And so they were left without
10 some of the benefits that they could have had
11 if they would have moved him to - if he would
12 have, you know, been an active duty.

13 So I think what we're saying is that
14 if they entitle - they need to have a person
15 on their staff that's able to explain SCAADL,
16 TSGLI, kind of like what we have with our
17 checklist for the lead coordinator - all those
18 benefits that they're entitled to as if they
19 were - because they're on Title 10 orders.

20 I believe if they're injured and in
21 that Reserve unit they're still on those orders,
22 or they were on Title 10 when the injury

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1 happened. And so they're not getting their
2 benefits and so they need to have information
3 available within that unit for those members
4 and that's what they're lacking.

5 CO-CHAIR NATHAN: So if you look at
6 the findings, as Denise was talking about, and
7 Connie, what you've just said, and you would
8 amplify that last sentence a little bit - so
9 they can better address the non-medical needs
10 and eligibility benefits available to Reserve
11 Component Recovering Warriors.

12 Now, so I think we're all agreed as
13 we listen to this that there needs to be better
14 situational awareness and better understanding
15 of the benefits and non-medical, you know,
16 support that's available to the Reserve
17 Component.

18 The question is, do you do it by -
19 and, again, it's a little - we've had some little
20 bit of variance in this - but do you do it by
21 pushing that information out regardless of
22 whether you get it from the Reserve Affairs to

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1 the services for the services to push it out
2 or whatever?

3 Do you push it out in some way? And
4 we may have to still settle on where the
5 information comes from. Or do you send the team
6 out there on scene - you know, people eyeballing
7 the situation, getting everybody together in
8 a room or going around and educating the
9 leadership of the components - here's what your
10 people are entitled to, we're the mobile
11 training team, we're the pros from Dover. We're
12 here to tell you -

13 MS. MALEBRANCHE: Isn't that part
14 of PDAs - PDHRAs? Do they not bring the people
15 together and do some of those things?

16 CAPT EVANS: Not as a command; as
17 a help piece.

18 CO-CHAIR NATHAN: The post
19 deployment?

20 CAPT EVANS: Yes.

21 CO-CHAIR NATHAN: The health
22 reassessments?

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1 CAPT EVANS: When they bring them
2 together as groups - units?

3 CO-CHAIR NATHAN: No. Those are
4 all data input questions: how are you doing,
5 how are you feeling?

6 CAPT EVANS: And some places are
7 more, you know, they do bring in - I understand
8 what you're saying - when they redeploy they
9 do have a group there but it's not consistent
10 and it's just depending on the location.

11 So I think what we're saying is that
12 when the Reserve Component, when they return,
13 they need to be well informed of all their
14 non-medical benefits and that's a service
15 responsibility.

16 So if the injury - so if it happens,
17 something happens to that member, here are your
18 entitlements - here is what you should be getting
19 as a non-medical. Not the medical side but the
20 non-medical.

21 EXECUTIVE DIRECTOR DAILEY: And I
22 do think your thought process has been even

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1 deeper than that. It's not at the redeployment
2 site where they open their brains, pour it in
3 and then it drains out the next day.

4 The expertise in the knowledgeable
5 individuals needs to be on their staffs. You
6 know, oh, SCAADL? I know what SCAADL is. And
7 usually, you know, line of duty guys, the med
8 guys.

9 MS. MALEBRANCHE: So with TAAs at
10 the state level, that there is at least one at
11 every state, have also been trained every year.

12
13 I know we train them every year, as
14 do the TRICARE people, to be part of that
15 expertise too. I mean, just there are people
16 out there - I'm still thinking there's a lot
17 of people out there with expertise. They're
18 just not coordinated. And they do know their
19 state because they work for the adjutant.

20 EXECUTIVE DIRECTOR DAILEY: Yes.
21 Pretty well documented finding that no one knows
22 what a TAA is.

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1 CO-CHAIR CROCKETT-JONES: David,
2 you don't need the word "eligibility."

3 TSGT EUDY: Another thing to think
4 about. That area of expertise lies with - you
5 know, for the Air Guard and for Navy personnel,
6 would those RCCs that are out there existing,
7 you know, would the WTU cadre that have that
8 experience all in this non-medical case
9 management arena - and many of these cases,
10 especially the JFHQs, where we don't have those
11 personnel coming in. You know, for the first
12 time in a round table discussion the TAG meets,
13 you know, the Air Guard RCC and the rep from,
14 you know, the other organizations at that first
15 round table when we've come to visit as a group,
16 that's where the expertise lies to make sure
17 things are taken care of.

18 So I think the entity exists. It's
19 not pushing, I don't think, a TAA or somebody
20 else to do it. Maybe if the recommendation were
21 to state something along the lines of: those
22 that are already trained go and do their job.

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(Laughter.)

But those that we have already tasked amongst our services with this knowledge, very similar to our recommendation that comes later regarding the relationship between the TAGs and the VAs and the whole visiting concept I think is very similar. I think it's something we could emulate in here with those other levels.

CO-CHAIR CROCKETT-JONES: I think there's a number of ways it could be done. For instance, all the Reserve Components could train - select some of them to be trained the way the RCCs are trained so that they would become informed.

A team could go out, of those folks who are already trained, you know, intermittently. There's a number of ways that this could be done and I'm not sure that I want to - I mean, the circumstances are so very different between Reservists who are on med hold and someone at a remote National Guard location

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1 in Nebraska.

2 You know, I don't want - they might
3 not respond to the same mechanism. One
4 mechanism might be a little bit more efficient
5 for one than another.

6 So I'm not sure we need to tell them
7 how to do this. They just need to create a
8 coordinated effort to get this information where
9 it needs to be.

10 MS. MALEBRANCHE: Yes. I think
11 both, Susanne, to you and to the admiral's point,
12 don't tell them how to suck the egg but tell
13 them what we need or what the Recovering Warriors
14 are needing and asking that we've seen a lack
15 of.

16 MR. REHBEIN: And that's a good
17 point, but I'm just going to make a general
18 observation.

19 If there's information I need, or
20 that you feel I need, and you send it to me,
21 I'll look at it when I think I need it. And if
22 that's not for six months I've probably

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1 forgotten that I have it.

2 Whereas, if you come deliver it to
3 me, you have imprinted it in, at least done a
4 better job of imprinting it in my brain so that
5 I'm aware that it's there six months from now
6 when I need it.

7 So I'm - pushing information, while
8 it can be helpful, is not, to me, an effective
9 solution.

10 EXECUTIVE DIRECTOR DAILEY: Okay.

11 So for Recommendation 23 we - the context,
12 you're basically holding the services
13 accountable for - we can change the language
14 here instead of use.

15 So you're basically establishing -
16 you're basically requiring the services and
17 holding them accountable to train and provide
18 information to state and regional commanders.

19 So we use - we pull the word "push"
20 out of that recommendation. In the context of
21 this, you are then holding the services and their
22 non-medical case management expertise agencies

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1 accountable for training the Reserve Component
2 at state and regional level.

3 Okay. So we'll take the word out.
4 We'll put the word "train" in there. So in
5 this context, you're holding these entities
6 responsible for training the Reserve Component.

7 In the second, 24, you're basically
8 - you've kind of broadened the aperture to the
9 services and said, you know, pull together out
10 of your non-medical case management teams -
11 expertise teams - and get them out there to train
12 your Reserve Component.

13 Right now, there's the only two
14 options that we have for you - do you want another
15 one?

16 CO-CHAIR NATHAN: No. I mean, I
17 think - yes, I think what Karen said is true.

18 I think that we just - we need to hold them
19 accountable for making sure that that
20 information lies resident in their units.

21 To your point, you're right, it
22 always makes more of an impression if a team

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1 comes and sort of looks over your shoulder and
2 trains you.

3 The only problem with that one is
4 that as people rotate through their jobs and
5 things like that, that acquired knowledge is
6 lost, so you'd like to have a little more
7 systemic system.

8 This is easy to say and hard to do
9 because you can - in a sentence you can say we'll
10 establish measures of effectiveness to
11 demonstrate that that's - but that's - I mean,
12 we can write that in 30 seconds and that creates
13 a maelstrom out in the field.

14 So I don't know that that's the
15 answer. But the bottom line is we want to hold
16 them responsible, and my concern about that -
17 and I'm happy to stop there - but my concern
18 about that is we'll get back, "concur," and you
19 all make sure that you do it well, okay? "We
20 got that, sir."

21 So other than just simply saying
22 that we think this is a good thing to do I don't

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1 know how we put any more teeth into it. And
2 one way of putting more teeth into it would be
3 saying send the team out there, and if you send
4 a team out there you know at least - I mean,
5 if that's the recommendation you know at least
6 we're - we know that at least at one point there
7 was going to be that information transmitted.

8 CO-CHAIR CROCKETT-JONES: I'm just
9 wondering - we've said establish a mechanism.

10 If we tell them to establish a protocol then
11 we can look at it next year, right?

12 If they say they concur then we can
13 say, so now what is it? And that way when we
14 go out and make your facility - you know, yes.

15 I think that if we, instead of seeing that
16 mechanism or protocol, you know, written
17 protocol or a plan or whatever that can be -
18 something that can be reviewed. I'm not sure
19 a mechanism can be reviewed.

20 EXECUTIVE DIRECTOR DAILEY: The way
21 we've traditionally checked and followed up is
22 we had them come in and brief this.

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1 So next year we'll have them come
2 in and brief and say, you know, what have you
3 done to educate the Reserve Component? And then
4 you get to say, no, I don't think that's a good
5 answer.

6 Now, again, ladies and gentlemen,
7 I'm bringing them in in February. They get this
8 for action in September.

9 The value - the value here is, in
10 what you've left them with, if we want to start
11 thinking like that, is you've highlighted to
12 them that the Reserve Component is unaware of
13 their non-medical case management options and
14 they need to do something to fix that.

15 Now, you know, I'll scratch the
16 itch. I'm happy to bring in the Reserve
17 Component RA next year and get them up here and
18 we can heighten their awareness to what we think
19 their shortfalls are in this whole process.

20 And you can follow that on with some
21 recommendations for them. And I say Reserve
22 Affairs - OSD Reserve Affairs. You know, I'm

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1 happy to bring them in. You can, again, discuss
2 with them your observations and your observation
3 of their lack of involvement in fixing this or
4 in being involved in it on a systemic issue,
5 in a systemic level, because, again, it happens
6 like this in the DoD.

7 With Wounded Warrior, Wounded
8 Warrior points to Warrior Care Policy Office.

9 Warrior Care Policy Office points to Reserve
10 Affairs. So we can fix that with a discussion
11 with them in a -

12 CO-CHAIR NATHAN: I agree. I think
13 the value of this is basically going on record
14 saying you need to do something to make sure
15 that your Reserve Component people understand
16 their eligible benefits in non-medical
17 management.

18 I like the word protocol very much,
19 compared to mechanism. I think - and then all
20 you can do is all you can do. I mean, the only
21 other thing that you could add to this to just
22 throw more cold water in the face is start off

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1 with - and you don't have to type this, David
2 - but start off with there is - and Denise, you're
3 going to say you'd only need to say that because
4 it's in the findings - but you could say in the
5 recommendation there is a disparity in the
6 ambient working knowledge of the Reserve
7 Component. And then start with the services,
8 blah, blah, blah, I mean, if you're trying to
9 sort of grab their attention.

10 But one could - that would be your
11 lead line - but one could argue that's already
12 presumed because it's in the findings and that's
13 why we're saying this.

14 But if you want to capture their
15 attention in the recommendation, you simply say
16 in the recommendation there is a disparity in
17 the ambient knowledge of the Reserve Component
18 as compared to the AC as to non-medical
19 management. And then, blah, blah, blah - the
20 services should establish a protocol and then
21 see what they come back with.

22 MG MUSTION: Sir, ma'am, there

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1 might be a little bit of an inconsistency up
2 here because as we read into the start of this,
3 we say the services for and we specify the types
4 of formations and then we tell them that they
5 got to make sure that they train state and
6 regional RC locations.

7 Well, that's not the mission set of
8 a Warrior Transition Unit, Wounded Warrior
9 Regiment, CBWTU. I mean, those are designed
10 to be self-contained organizations that provide
11 support for the soldiers, sailors, airmen and
12 Marines that they're aligned with. And we had
13 the discussion about all of those assets that
14 are available to states and regional areas
15 underneath the Guard.

16 So I think there's potentially an
17 inconsistency here where the services can say,
18 "I'm not responsible for training state guys
19 or those programs. What you've told me to do
20 is to either expand my existing programs for
21 Community-Based Warrior Transition Units or
22 their Wounded Warrior Regiment - those types

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1 of things."

2 Maybe striking part of that from
3 discussions and just tell the services you got
4 to fix this. You have to implement measures
5 or protocols that ensure non-medical
6 information is resident within your formations
7 and is maintained current and provided to
8 address the non-medical needs of Reserve
9 Component Recovering Warriors.

10 CAPT EVANS: We should take away
11 General Mustion's coffee also. I think that
12 that's what we're trying to say. That's what
13 we're trying to say, sir, that they need to have
14 on staff responsible - they're not - I don't
15 think we're trying to tell them to educate.

16 You're correct, we don't need to
17 tell them to educate those state and local.
18 What we need them to do is have expertise on
19 their staff to educate the Reserve Component
20 and that's what we need to say.

21 I know what you're saying. State
22 and local, they're responsible, you know, but

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1 they need to have that expertise on staff, or
2 either you can bring in the group or somewhere
3 - because what's missing, Denise, is that we
4 don't have - they didn't - the Reserve Component,
5 they're not receiving the information that they
6 need for their non-medical benefits.

7 EXECUTIVE DIRECTOR DAILEY: Who do
8 they receive it from?

9 CAPT EVANS: From the service.

10 EXECUTIVE DIRECTOR DAILEY: They
11 receive - there's only one resident location
12 for knowledge of those programs. Where is that?
13 Navy Safe Harbor.

14 CAPT EVANS: Right. That's the
15 Navy - in the Navy's case. So what we're saying,
16 because I'm not sure - what we're saying, Navy
17 Safe Harbor - if you're saying Navy Safe Harbor
18 is the resident expert then Navy Safe Harbor
19 needs to be integrated with that unit and they're
20 not.

21 CO-CHAIR CROCKETT-JONES: Well,
22 they need to be able - they need to take the

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1 time to train someone at that unit.

2 CAPT EVANS: Or train someone at the
3 unit.

4 CO-CHAIR CROCKETT-JONES: Well,
5 that's what -

6 CO-CHAIR NATHAN: I think we're
7 getting too specific. Call me an optimist, but
8 I think when you tell the services you should
9 establish a protocol then the services have to
10 figure it out. And now I'm the service and I
11 get this and I'm told to do it I'm going to get
12 my resident experts in and they're going to tell
13 me, "here's how it works. You got the state
14 people. You've got this, you've got that."
15 And as the service I'm going to say, okay, how
16 do I get this information to my units and make
17 sure my warriors know about this? And the
18 services are on the hook to figure it out.

19 We're trying to say, well, don't
20 forget the state does this and we don't want
21 to do this. I get all that. The services will
22 have to take that into account when they fix

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1 this.

2 What we're basically - I'm sort of
3 panning out here instead of getting into the
4 weeds - what we're basically saying in this
5 recommendation is, look, you got a problem.
6 Your Reserve Component, there's the delta of
7 knowledge as to what they're eligible for and
8 what their benefits are. You need to figure
9 out a protocol to get it to them.

10 And then I would assume they'll look
11 at it and say here's where, you know, we use
12 the state, we use Reserve Affairs, we use Safe
13 Harbor - how do we get it to them? And the
14 service may say, let's create a mobile training
15 team to go around to our facilities.
16 The service may say, let's create a web-based
17 program that they have to sign off on. The
18 service may say, let's create measures of
19 effectiveness that tell us that we have an
20 individual who's been trained in this. The
21 service may say, let's create a survey that has
22 ten representative questions of benefits and

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1 send that out to all the Recovering Warriors
2 in the Reserve Components and see how many of
3 them know that these things exist and we'll know
4 if we have a problem or not.

5 That's, I think, what we're doing.
6 We're just simply saying, look, we've been out
7 there. We've walked around and found out you
8 got a delta, you've got a gap in knowledge in
9 your Reserve Component as compared to the active
10 component, and part of that is because it's
11 harder in the Reserve Components. You're
12 scattered. You're in remote areas. You're not
13 dialed in as much. And the people who are
14 managing you aren't connected to the mothership
15 as much.

16 So we can explain why there's a gap.
17 Services, you need to fix that. That's how
18 I see it.

19 EXECUTIVE DIRECTOR DAILEY: Okay.
20 Let's pull out - David, start with - just go
21 up to the services and go right. Take out RW.
22 Take out units, programs, Safe Harbor. Take

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1 all the way down - yes, that's it. Take it out.

2 We can't read that so we need to see it clean.

3 Thank you. We're good. We need to see it

4 clean. There we go. Okay.

5 MG MUSTION: And I would advise,

6 sir, suggest we remove the word "should" and

7 put in the word "will."

8 CO-CHAIR NATHAN: That's fine.

9 Yes.

10 MG MUSTION: Should gives me the

11 out, sir.

12 CO-CHAIR NATHAN: Yes.

13 CO-CHAIR CROCKETT-JONES: And we

14 want that last sentence in that second paragraph

15 up in the front.

16 EXECUTIVE DIRECTOR DAILEY: And we

17 need to highlight that we are talking about

18 the Reserve Component. So there's a disparity

19 in the ambient knowledge of the Reserve

20 Components. It's non-medical.

21 Okay. So the services will

22 establish a protocol that ensures non-medical

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1 information is resident in Reserve Component
2 - do you want to use the word formations? That's
3 a little bit Army-centric. In Reserve
4 Component organizations?

5 CO-CHAIR NATHAN: We can say
6 organizations.

7 EXECUTIVE DIRECTOR DAILEY: Okay.
8 Okay. so it would be resident and
9 accessible. So it should be resident, current
10 and accessible. Okay, yes. Period. Good.
11 Yes, period.

12 We don't need to do state and
13 regional, right? We have said Reserve
14 Component organizations - just one step. Okay.

15 Oops. No, I think we lost something in there.

16

17 CO-CHAIR NATHAN: I'm okay with it.

18 EXECUTIVE DIRECTOR DAILEY: Okay.

19 Good.

20 CO-CHAIR NATHAN: Any other major
21 issues? Okay. Hearing none, then I'll call
22 for the vote.

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1 All those in favor - now, this would
2 be - this is 23? So this is one of the and/ors.

3 So this would be - of the recommendations
4 between 23 and 24 this would delete 24. So this
5 would be 23.

6 So if you - for the approach of
7 trying to increase the working knowledge of
8 Reserve Components and Recovering Warriors and
9 what their non-medical benefits are this is what
10 we currently have in 23.

11 All those in favor of accepting this
12 recommendation as currently written on the
13 screen please signify by raising your hand or
14 saying yea. Oh, I'm sorry.

15 Yes, we need a motion technically.

16 Somebody make the motion. Come on, DeJong,
17 I know you want to do it.

18 CSM DEJONG: Make a motion to accept
19 as written.

20 CO-CHAIR NATHAN: Thank you.

21 MS. MALEBRANCHE: Second.

22 CO-CHAIR NATHAN: We have a second.

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1 Okay. All those in favor of accepting this
2 motion as written please raise your hands and
3 say - or say yea. All those opposed say nay.

4 No abstentions. Okay. The motion passes.

5 All right. Now we'll go to D24
6 which was an alternative way of doing this.

7 MR. REHBEIN: So it seems like the
8 appropriate action then would be a motion to
9 delete recommendation 24.

10 CO-CHAIR NATHAN: Okay. I have
11 that motion.

12 MR. REHBEIN: And I'll make that
13 motion.

14 CO-CHAIR NATHAN: Second?

15 CSM DEJONG: I'll second that
16 motion.

17 CO-CHAIR NATHAN: Okay. So a vote
18 of yea would be to delete this recommendation.

19 All those in favor of deleting recommendation
20 D24 please signify by raising your hands or
21 saying yea. All those opposed? No
22 abstentions.

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1 D24 is deleted. Now we're going to
2 do D25.

3 CO-CHAIR CROCKETT-JONES: All
4 right. Are we ready to discuss recommendation
5 D25? The next recommendation states that the
6 National Guard Bureau and each state Joint
7 Forces Headquarters -

8 CO-CHAIR NATHAN: No. It's up
9 here.

10 CO-CHAIR CROCKETT-JONES: Oh, I
11 see. The fourth - okay. The fourth
12 recommendation states that Congress should
13 modify IDES laws to eliminate Reserve inequities
14 related to presumptions through service
15 activation, provisions and applications of
16 other policies that specify current activation
17 and/or years on active service requirements.

18 I invite anyone to move to adopt this
19 recommendation for discussion.

20 CAPT EVANS: Move to adopt.

21 CO-CHAIR CROCKETT-JONES: Second?

22 MR. REHBEIN: Second.

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1 CO-CHAIR CROCKETT-JONES: All
2 right. I'm not - someone's going to have to
3 bring me up to speed on this - on this
4 recommendation. I don't remember its genesis.

5 CO-CHAIR NATHAN: Denise, can you
6 give us some background on this?

7 EXECUTIVE DIRECTOR DAILEY: Yes.
8 Mr. Parker brought this to our attention. He
9 noted several Reserve - several interpretations
10 of the law and the laws that were providing
11 equities.

12 The example, and I have a couple in
13 the - I have a couple in the findings are - first
14 and foremost is the PTSD interpretation which
15 is if you are deactivated and you are going to
16 be treated for your PTSD in your community the
17 VA does not interpret the current law to apply
18 the 50 percent disability.

19 So for a Reserve Component member
20 to be eligible for the 50 percent disability
21 they have to be on active duty. Now, it doesn't
22 mean they won't get rated at 50 percent in an

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1 IDES evaluation.

2 It doesn't mean that they won't get
3 rated even at 80 percent. But an active
4 component person is already eligible for the
5 50 percent because they're on active duty.
6 They've got to be in WTU.

7 They've got to be in a CBWTU in order
8 to be eligible for the 50 percent disability.

9 So that's an example.

10 CAPT EVANS: That's law, Denise?
11 That's by law? That's what Mr. Parker is saying
12 that's law that you have to be on active duty
13 to be rated for the 50 percent?

14 EXECUTIVE DIRECTOR DAILEY: That's
15 what - that's how VA interprets the current law.

16 CAPT EVANS: I don't know if that's
17 a VA interpretation of the law then - I mean,
18 I have a - just me, I don't know. You know,
19 I'm the low man on this team right here but I
20 don't understand why would we go back to Congress
21 if that's a - to look at the IDES if that's an
22 interpretation of the law.

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1 So maybe we need to better
2 understand why the discrepancy - why VA sees
3 - you know, thinks that you only can award or
4 you can't award 50 percent unless you're on
5 active duty.

6 You know, that may not be the law.
7 That may be the VA's interpretation of it.

8 EXECUTIVE DIRECTOR DAILEY: The
9 VA's pretty good at ensuring that their
10 interpretation is in accordance with the law.

11 So it's not like it's not vetted on
12 how they can do that for the Reserve Component.

13 They've reviewed the law and they've vetted
14 it internally as to whether these laws apply
15 to a veteran.

16 CO-CHAIR NATHAN: This is sort of
17 heady stuff. I'm not comfortable - me
18 personally, I'm not comfortable saying modify
19 - telling Congress to modify the laws. I'm okay
20 with saying Congress should review the laws to
21 look for potential inequities.

22 MS. MALEBRANCHE: You know, I think

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1 we almost touched this yesterday but this is
2 the whole business with the VASRD. I mean, I
3 think it's - and that is a congressional thing.

4

5 I don't know, like I said, about this
6 task force. But that's a whole VASRD issue.
7 It's very huge. So I guess if we're focusing
8 in on this to review this portion of it, really,
9 it's bigger than this.

10 CSM DEJONG: Do we have any other
11 supporting documentation other than what Mr.
12 Parker has given us on this in a couple cases
13 or is this something we need to look a little
14 bit deeper into to find further inequities
15 between Reserve Component, active component?

16 EXECUTIVE DIRECTOR DAILEY: Well,
17 I have several listed in the findings and they
18 are well described as to the outcomes and how
19 it affects the Reserve Component.

20 So I don't know that I could - I could
21 type more but we do kind of try and synchronize
22 it or bring it down into one page for everybody.

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1 So I've got it pretty well succinctly captured.

2 CAPT EVANS: So I have to agree with
3 the command Sergeant Major. I would like to
4 hear from the Reserve.

5 I mean, we need to hear directly from
6 - that this is actually happening that we have
7 significant cases coming from our Reserve
8 Component members saying that - you know, I just
9 think we need additional information.

10 CO-CHAIR CROCKETT-JONES: I think
11 that we have - we have a lot of information on
12 the one side. I think what we haven't - what
13 we don't know is how the interpretation was
14 reached, if there is any mitigating information
15 that would justify it.

16 But even still I think asking
17 Congress to review the law is not an unreasonable
18 thing to do to say if there is - if there is
19 an inequality in how we treat Reserve Component
20 when it comes to getting disability benefits
21 because of the way the law is written then that
22 needs to be - it needs to be reviewed and

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1 corrected.

2 MG MUSTION: Two comments. First,
3 I think this is part of the overall discussion
4 we've previously had about redesign,
5 reengineer, reform of IDES and making it
6 consistent across the board.

7 So if we want to go down that path
8 I think it's a broader alligator or broader thing
9 we have to look at.

10 I think the second part is we would
11 be on reasonable ground to say we've observed
12 inequities in how law is interpreted between
13 the Department of Defense and the Department
14 of Veterans Affairs as it relates to active
15 component and Reserve Component soldiers.

16 Accordingly, we believe that
17 Congress, in concert with the Department of
18 Defense and the Department of Veterans Affairs,
19 needs to look at the things that are here -
20 presumption of fitness, identify and take action
21 to at least make those areas equitable.

22 Reserve Component - the items that

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1 are up here and what's in here, I mean, I've
2 worked them. You're absolutely right. As the
3 policies are applied or the law is applied there
4 are some inconsistencies in the way it's written
5 and it does disadvantage Reserve Component
6 soldiers. But I would offer that it's part of
7 the bigger issue of IDES reform.

8 CO-CHAIR NATHAN: Yes. So this
9 recommendation came about because of
10 observations of inequities and also of Mr.
11 Parker's passion for pointing out from his
12 experience the disparity.

13 So we've coupled those two things
14 together and out of it came a recommendation
15 saying you got an issue.

16 The degree of - so there are those
17 that may say we have enough now as a Task Force
18 to tell Congress your laws are wrong - you need
19 to fix them.

20 I don't mean to embellish it but
21 that's basically what we're saying when we say
22 you need to modify your IDES laws. We're saying

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1 your laws are not right and they need to be fixed.

2

3 Or we can back off a ratchet and we
4 can say you need to review your laws because
5 we've observed these disparities and they do
6 exist and we're not presuming that we understand
7 everything else that goes into the mix.

8 So we'll leave it to you to determine
9 whether this is equitable or not, or you can
10 back off one more cog and you can whack this
11 recommendation.

12 So I think those are our sort of,
13 as I capture the conversation, those are our
14 three options.

15 CSM DEJONG: I would like to pursue
16 the path and verbiage and if we could roll the
17 tape back I would probably take what General
18 Mustion said and try to put it on paper but -
19 and go down the path of the review the law for
20 inequities.

21 At least then we can - we've got some
22 - I mean, what I see is we have one-sided

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1 information here. We're going in heavy on one
2 side of information.

3 So going into anything stronger than
4 review what we have observed I think we might
5 be putting ourselves on report. So if we could
6 come up with something along that line.

7 CO-CHAIR NATHAN: Who knows?
8 Maybe ten years from now it'll be known as the
9 DeJong Amendment.

10 CSM DEJONG: Could be.

11 CO-CHAIR CROCKETT-JONES: Can we
12 just say that if we - and I would like to say
13 to General Mustion's point that if we opt to
14 let Congress observe the inequities, that
15 there's plenty of evidence for the inequities,
16 not we think they need to review their laws,
17 that that does not stop us from also pursuing
18 a holistic approach on IDES changes next year.

19 So I'm comfortable with the review,
20 asking them to review it. In fact, it may
21 produce coordinated, you know, evidence for us
22 as we pursue next year's recommendations.

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1 CAPT EVANS: We really need to state
2 in there that it's a - it's an interpretation.

3 So I mean, we think we had a DoD, VA
4 interpretation disparity of that law.

5 So we need to make sure that - we want
6 them to review but it's because DoD interprets
7 the law this way and VA interprets this way.

8 So review the law. Based on
9 interpretation of the law we have some disparity
10 in the Reserve Corps. We would like Congress
11 to take a review of that - of the -

12 CO-CHAIR NATHAN: Let me tease that
13 out a little bit. Are you saying that the law
14 probably is correct but it's being interpreted
15 incorrectly by certain parties?

16 CAPT EVANS: I'm saying that I think
17 - the law may be incorrect but I'm saying that
18 the interpretation right now, sir, is that VA
19 says if you're a Reservist you do not - unless
20 you're on active duty you cannot get the 50
21 percent.

22 DoD, I think, we would give that

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1 Reservist - we would say you qualify for the
2 50 percent.

3 Now, I'm not sure if I am reading
4 more into it. So I think the law is just not
5 written where it clearly outlines how that
6 should be done and so we need them to review
7 it so that we can minimize the disparity and
8 have it written for active duty and Reserve
9 members are looked at for that diagnose, not
10 whether they're on active duty or -

11 CO-CHAIR CROCKETT-JONES: Connie,
12 I think the findings actually point out the
13 points of disparity. I think that in our
14 recommendation I think that we'd be reiterating
15 the findings if we pulled that up into the
16 recommendation.

17 But, I mean, if everyone's
18 comfortable with that I would do it but I'd
19 rather have just the clean request personally
20 just to say review it and - you know, we see
21 the disparity - you need to review for a better
22 - for equal outcomes.

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1 And what the - because, you know,
2 the only way that multiple interpretations
3 happen is if the law is not clear enough for
4 - to prevent it.

5 MS. MALEBRANCHE: One of the things
6 in the findings does say too that the service
7 secretaries can authorize - they have the
8 authority to order the Reserve Component back
9 to active duty.

10 I mean, so there's all sorts of
11 interpretations. So I think the cleaner we
12 leave it the better off.

13 We can just - I think the General's
14 point to just kind of stating the facts - we've
15 noted this, we've been told this on our visits
16 - that probably is a better way to go. Can you
17 say that again?

18 CO-CHAIR NATHAN: General Mustion,
19 how would you reword this if at all?

20 MG MUSTION: I would start, just as
21 you indicated on the last version, the last
22 recommendation the lead-in - a leading comment

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1 - the Task Force observed a number of
2 inconsistencies in how Reserve Component and
3 active component soldiers are treated, for lack
4 of a better term, in the IDES process.

5 We attribute this to some
6 inconsistencies in the law and the
7 interpretation and application of the law by
8 the Department of Defense and the Veterans
9 Administration.

10 We recommend Congress, in concert
11 with those agencies, conduct a review of the
12 governing IDES laws to identify and resolve
13 potential inequities for Reserve Component
14 soldiers, specifically addressing the areas
15 that we've identified there - the presumption
16 of fitness, which is a key area, a presumption
17 of soundness and service aggravation. Those
18 things are correct.

19 If I could make a modification, I
20 would just say the Task Force has observed or
21 the Task Force observed - strike the word "has"
22 - and then observed inconsistencies, strike "a

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1 number of," in the interpretation and
2 application of laws governing IDES with respect
3 to active and Reserve Component Recovering
4 Warriors - RWs - and go back up to the line above
5 that.

6 Strike out the word "a number" and
7 just put - just say the Task Force observed
8 inconsistencies in the interpretation of laws.

9 We recommend DoD and VA in - or in
10 concert with Congress review - strike "should"
11 - and modify IDES laws that create potential
12 inequities, and then put a period there and then
13 say specifically the Task Force recommends a
14 review of laws related to presumption of
15 fitness, service aggravation and application
16 for years of service.

17 CO-CHAIR CROCKETT-JONES: Related
18 to - okay.

19 MG MUSTION: Little bit of
20 wordsmithing. I don't know if that meets the
21 Task Force intent.

22 CO-CHAIR NATHAN: Task Force has

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1 observed inconsistencies in the interpretation
2 and application of laws governing IDES with
3 respect to Reserve Component - Component
4 Warriors. We recommend the DoD and VA in
5 concert with Congress review and modify - review
6 and modify?

7 MG MUSTION: We strike one word or
8 the other. Either just modify - that might -
9 review gives them an out. They can say we've
10 looked at it forever.

11 CO-CHAIR NATHAN: Well, review and
12 modify. In concert with Congress review or
13 modify IDES laws that create potential
14 inequities. The Task Force recommends a review
15 of the laws - we're sort of redundant there,
16 right, because -

17 MG MUSTION: But the points - I
18 think those areas that we've identified those
19 are very, very key points that really gets -
20 get into -

21 CO-CHAIR NATHAN: No, no. I hear
22 you. I'd like to strike the second sentence.

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1 We recommend the DoD and VA in concert with
2 Congress review or modify IDES laws. It creates
3 - specifically the Task Force recommends a
4 review of laws - specifically the Task Force
5 recommends VA and DoD in concert with Congress.

6 CSM DEJONG: Do we want to put those
7 as bullets below specifically? It's what we
8 did the last time to stay consistent and when
9 we have -

10 CO-CHAIR NATHAN: Review laws
11 related to the following. Nobody likes dot dot
12 dot so we'll use colon.

13 CO-CHAIR CROCKETT-JONES: I think
14 remove of - review laws.

15 CO-CHAIR NATHAN: Yes. Works for
16 me.

17 CO-CHAIR CROCKETT-JONES: Yes, if
18 everyone's happy with the word removed can I
19 hear a motion to vote on the accepted as written?

20 MS. MALEBRANCHE: I make a motion
21 to vote on the recommendation as written.

22 CSM DEJONG: Second.

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1 CO-CHAIR CROCKETT-JONES: All
2 those in favor of adopting this recommendation
3 raise their hands to vote yea. Anyone voting
4 nay now raise their hands. No abstentions, no
5 nays.

6 All right. Let's move on to the
7 next recommendation. Although this is the
8 beginning of a - kind of a care giver section
9 but they aren't linked so we can do these
10 piecemeal.

11 The first recommendation states
12 that DoD should ensure implementation of the
13 joint federal travel regulations and joint
14 travel regulations.

15 No, I'm on the wrong - sorry.
16 Different day, different time. Here we go.
17 Sorry.

18 The National Guard Bureau - in each
19 state JFHQ leadership should form formal
20 strategic relationships with Veterans
21 Integrated Service Network, the Veterans
22 Medical Center and local VA, OAF, OIF, O&D

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1 offices in their areas in order to facilitate
2 referrals, timely behavior health services,
3 communication when Guard members are at risk
4 for behavioral health reasons and transfer of
5 documentation for LOD and fitness for duty
6 determinations.

7 Can someone - would someone like to
8 move to adopt this recommendation for
9 discussion?

10 MS. MALEBRANCHE: I recommend we
11 adopt this recommendation for discussion.

12 CO-CHAIR CROCKETT-JONES: Second?

13 TSGT EUDY: I second.

14 CO-CHAIR NATHAN: The chair
15 recognizes Ms. Malebranche. You obviously have
16 a lot to say.

17 MS. MALEBRANCHE: Well, not a lot.

18 Just a few. In terms of recommendation we need
19 to clarify the operational definition of at-risk
20 population and secondly since we have - we've
21 got this as assigned, I think, in two of the
22 Guard but since it closely involves VHA we

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1 suggest that VA be added as a respondent.

2 CO-CHAIR CROCKETT-JONES: Instead
3 of trying to define at-risk behavior perhaps
4 we can say they need to - we can end the sentence
5 at "in their areas" and then say - change the
6 wording to basically say we have seen, you know,
7 improvement is needed to - in referrals for
8 behavior health services.

9 We can - if we change the language
10 to not say in order to then the at-risk behavior
11 does not need - is not - it's not imperative
12 to define it.

13 MR. REHBEIN: It almost seems to me
14 like that timely behavior of all services covers
15 that, that maybe we don't even need that phrase
16 about communication when Guard members are at
17 risk.

18 MS. MALEBRANCHE: I think you're
19 right.

20 LTCOL KEANE: Should this
21 recommendation be geared only to National Guard?
22 What about the Reserves? Wouldn't they

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1 benefit from the same?

2 CO-CHAIR CROCKETT-JONES: Denise,
3 was there something you needed to jump in on
4 this with?

5 EXECUTIVE DIRECTOR DAILEY: I
6 didn't talk - I only talked to the NOSC. I have
7 no way to assess the rest of the Reserve
8 Component's relationship with the VA.

9 I do think that - I've scheduled two
10 other Reserve units and a Reserve headquarters
11 next year in which I can - which you all can
12 assess the relationship of the Reserve Component
13 with the VA.

14 But we got a pretty good look at the
15 relationships between the Joint Forces
16 Headquarters and the VAs on this last visit and
17 wanted to capture that as a discrete
18 recommendation to the National Guard.

19 Now, I'm not sure why VA took issue
20 with defining at-risk. I think that's pretty
21 ubiquitous well understood term so but, you
22 know, you can eliminate or clarify or simplify

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1 any way you want.

2 I am a little concerned that - with
3 the stories we heard out there about suicides
4 and the gap in being able to discuss these types
5 of issues with - which is the reason for the
6 word communications in there - with the VA.
7 You know, I'm not sure you want to sanitize this
8 too much.

9 MS. MALEBRANCHE: I guess I'm
10 thinking the timely behavioral health services
11 seems like that, I mean, because they're all
12 - all of them are at risk for some.

13 I mean, that's why they're
14 evaluated. So I'm thinking the timely
15 behavioral health services. There's certainly
16 been a lot of time and effort and Congress has
17 helped VA to hire more behavioral health people
18 to be out there.

19 So I guess just when they say at-risk
20 that's kind of like well, who are you talking
21 about? All or a specific subset of Guard?

22 I guess if they're referred they're

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1 going to be seen but I'm not sure why that was
2 necessary to put that in there.

3 CAPT EVANS: I think we should
4 emphasize - you know, we want them to build this
5 relationship and so there are several areas that
6 they need to build a relationship and
7 communicate - improve communication. So I
8 think we really need to just emphasize that -

9 CO-CHAIR CROCKETT-JONES: I think
10 - I think that our findings specifically
11 included though a lack of communication when
12 one half of this - we're saying a relationship
13 has to be established between these entities
14 and what - one of the observations that this
15 - that generated this recommendation was that
16 there was a real difficulty with communication
17 when people were at risk of hurting themselves
18 or others to get everyone to work in a
19 coordinated way, that those people - that that
20 was a specific communication issue. So maybe
21 we can, you know -

22 MS. MALEBRANCHE: Do you remember

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1 what it was, Susanne, of kind of what this -
2 how this came about?

3 CO-CHAIR CROCKETT-JONES: That
4 they did not - that at the state JFHQs they would
5 not - they did not know who their people were
6 to call.

7 So we can - we can be more - we can
8 just call it timely behavior health services
9 but I think that the problem is also - it's not
10 just - I think that sounds like getting your
11 appointments on time.

12 MR. REHBEIN: Yes, and you're
13 right. I made that too narrow because now that
14 I - now that we get a chance to think about this
15 for another minute there were problems there
16 in communication back to the JFHQs from the VA
17 because of HIPAA - that VA had potentially
18 identified some people at risk but they couldn't
19 tell the Guard leadership. I think maybe
20 that's really the communication that's being
21 referred to there rather than - rather than
22 communication when someone is in dire need of

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1 behavioral health services.

2 MS. MALEBRANCHE: Okay. And, you
3 know, because in the paragraph down there it
4 does - the concern was about a lack of health
5 information but this year the Health Executive
6 Committee did have this on their agenda and they
7 agree that there should be no restriction on
8 health sharing information between the service
9 member and veterans.

10 So this - there shouldn't be
11 restrictions on the HIPAA and so this
12 recommendation actually for VA to include a
13 communication plan to inform providers and
14 patients such as sharing was raised and
15 hopefully resolved this year.

16 I mean, it's been kicked around
17 actually for years. This was the first time
18 that they came and said yes, health information
19 for the benefit of service members and veterans
20 should be shared.

21 So maybe that wasn't occurring at
22 the time we did this visit. So maybe it's

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1 getting that information out too.

2 CO-CHAIR NATHAN: So are they - yes,
3 the wordsmithing. What passages do you feel
4 should not be in there and which passages do
5 you feel are missing?

6 MS. MALEBRANCHE: I'm not sure.
7 It's the communication between the Guard Bureau
8 and the VA staff.

9 Formal strategic relationships -
10 yes, the one thing that I think, and when we
11 were out there it was those that had consistent
12 communication.

13 I mean, that's all part of the
14 relationship. The ones that knew each other
15 and that were talking were doing well and I'm
16 trying to think. It's this relationship
17 communication. So maybe -

18 CO-CHAIR CROCKETT-JONES: I think
19 we're basically saying that they have to
20 formalize that so that like those that are doing
21 it well it becomes a formal -

22 MS. MALEBRANCHE: Part of their

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1 daily business or their work.

2 CO-CHAIR CROCKETT-JONES: It's
3 formalized so that everybody learns to work that
4 way.

5 MS. MALEBRANCHE: Formal strategic
6 relationships/communications on a routine or
7 recurring basis. There's something there I'm
8 not - I'm going to go to this wordsmithing here.

9 CSM DEJONG: Well, if we -

10 MS. MALEBRANCHE: I should call
11 upon my colleague there.

12 CSM DEJONG: If we back up to the
13 beginning do we want National Guard Bureau and
14 each state JFHQ to form a relationship or do
15 we want National Guard Bureau to develop policy?

16
17 Do we want - we're directing it to
18 National Guard Bureau but we're also saying that
19 each state needs to build a formal strategic
20 relationship, which I like the formal strategic
21 relationship part. What do we want National
22 Guard Bureau to do?

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1 They need to oversee it and probably
2 put something out there but the actual strategic
3 relationship is going to be at the JFHQ level.

4 MS. MALEBRANCHE: Ensure there's a
5 mechanism. I don't know.

6 CSM DEJONG: Or is National Guard
7 Bureau going to look at the A level?

8 CO-CHAIR CROCKETT-JONES: Who
9 would write guidance for - is National Guard
10 Bureau the entity that writes guidance for
11 JFHQs?

12 CSM DEJONG: Yes.

13 EXECUTIVE DIRECTOR DAILEY: So
14 National Guard Bureau provide direction for each
15 Joint Forces Headquarters, two, establish -

16 CO-CHAIR NATHAN: Sergeant Major,
17 are you saying that the National Guard Bureau
18 will also have a formal relationship with the
19 VISN and the VA?

20 CSM DEJONG: That's what I'm
21 asking. That's what I'm asking.

22 CO-CHAIR NATHAN: Or are you saying

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1 the National Guard Bureau via the JFHQs will
2 establish a formal relationship?

3 CSM DEJONG: No. What I'm saying
4 is the National Guard Bureau will give direction
5 and/or guidance to each Joint Forces
6 Headquarters in which to build the relationship
7 at the state level or regional level.

8 CO-CHAIR NATHAN: Provides
9 direction for each.

10 EXECUTIVE DIRECTOR DAILEY: All
11 right. So it reads now the Joint - the National
12 Guard Bureau provide direction for each Joint
13 Force to establish formal strategic
14 relationships with the -

15 CSM DEJONG: I would strike out the
16 "in order." Just have offices in their areas
17 to facilitate referrals.

18 CO-CHAIR NATHAN: Just trying to
19 economize words. Do you want to say provides
20 direction for each or do you want to say National
21 Guard Bureau directs each?

22 CSM DEJONG: Yes. In their areas

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1 to facilitate referrals. And do we want to
2 leave it all in a paragraph or do we want to
3 go to the dot dot dot?

4 CO-CHAIR CROCKETT-JONES: You mean
5 to call them bullets, don't you?

6 EXECUTIVE DIRECTOR DAILEY: Okay.

7 So -

8 MG MUSTION: Just a small minor
9 insertion. After veterans insert affairs -
10 Veterans Affairs Medical Center.

11 EXECUTIVE DIRECTOR DAILEY: All
12 right. So now, your concerns earlier were about
13 do you want to list all these items? Do you
14 want to use the term "at-risk?" Do you want
15 to use the term "communicate?"

16 Is timely behavioral health service
17 sufficient? I mean, everyone had a concern
18 about each one of those.

19 MG MUSTION: I would suggest we
20 follow what the command Sergeant Major suggested
21 and that following O&D offices in their areas
22 period - put a period there then the formal

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1 strategic relationships will include
2 discussions or whatever we want to call it
3 concerning -

4 CO-CHAIR NATHAN: Dot dot dot.

5 MG MUSTION: Dot dot dot. Yes,
6 sir.

7 MS. MALEBRANCHE: The last bullet
8 on that transfer of documentation for LOD and
9 fitness for duty determinations I'm trying to
10 figure out the rationale for that because the
11 Guard then does line of duty and fitness for
12 duty, not VA.

13 That's by law. So I guess I'm not
14 quite sure what - transfer of that to whom.
15 Is that VBA, which was -

16 EXECUTIVE DIRECTOR DAILEY: No. I
17 mean, their concerns were if they're sending
18 someone over to the VA to get assessed for
19 psychological health issues and it is used in
20 the line of duty that information getting back
21 to them with the appropriate documentation.

22 MS. MALEBRANCHE: Okay.

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1 EXECUTIVE DIRECTOR DAILEY: Yes.
2 So if they're being assessed for a broken leg
3 or they've had knee surgery, all that getting
4 back to them for the line of determination.

5 MS. MALEBRANCHE: Back to - so that
6 they can make the determination. Okay.

7 CO-CHAIR CROCKETT-JONES: Okay.
8 Are we ready to have a motion to vote on this
9 recommendation as written?

10 CAPT EVANS: Motion to vote as
11 written.

12 CO-CHAIR CROCKETT-JONES: Second?

13 CSM DEJONG: Second.

14 CO-CHAIR CROCKETT-JONES: All
15 right then. All in favor of accepting this
16 recommendation as written raise your hand to
17 vote yea. Okay.

18 We have no nays or abstentions.
19 That was unanimous so we can take a 15-minute
20 break and get back work.

21 (Whereupon, the above-entitled
22 meeting went off the record at 10:44 a.m. and

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1 resumed at 11:03 a.m.)

2 CO-CHAIR NATHAN: Go ahead and get
3 started. What doesn't kill you makes you
4 stronger. Okay. So we are going to look now
5 at D27. Sounds like calling bingo, doesn't it?
6 G-43.

7 Okay. The sixth recommendation
8 states - it's short and sweet or it's short at
9 least, we'll see how sweet it is - that the
10 National Guard Bureau should increase staffing
11 for directors of psychological health. Do I
12 have a motion to discuss this?

13 CSM DEJONG: So moved.

14 LTCOL KEANE: Second.

15 CO-CHAIR NATHAN: Okay. Open for
16 comments. Obviously, somewhere along the line
17 a task force or parties thereof felt that there
18 was inadequate staffing in the directors of -
19 for the direction of psychological health,
20 specifically I guess, General Mustion in Guard.

21 CO-CHAIR CROCKETT-JONES: I can
22 tell you where this - where we saw this. When

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1 we went to the JFHQ at North Carolina they had
2 opted at a state level to move funds into adding
3 their own - their own funding for an extra
4 director of psychological health and they were
5 having way better outcomes as a result.

6 They had created - their system was
7 much more flexible. They were succeeding at
8 getting the outcomes that the - that were
9 intended by establishing a director of
10 psychological health but they only did it when
11 they had more - when they added staff.

12 MS. MALEBRANCHE: In other places
13 that we were at too I noticed the Guard - I'm
14 trying to remember two other places they
15 mentioned they needed more psychological
16 health.

17 From the VA when they were going
18 through and reading this it said that the finding
19 in the Joint Headquarter briefer speculated that
20 National Guard and VA's therapeutic objectives
21 for Guard members seeking behavioral health care
22 may not be fully aligned, and if that's the case

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1 then we'd have to - I don't know what the
2 differences were but I know in the other two
3 places where they were talking about
4 psychological health is a need and apparently
5 not always accessible even on the outside.

6 In some of the areas where we were
7 they were rural so they were going to the
8 services or local MTFs and/or VA. So it makes
9 sense to me that you'd want to have them on staff.

10

11 It's kind of like our finding. If
12 you can't grow your own in Alaska you send them.

13 But I just wondered about that comment about
14 - in our findings about them not - the behavior
15 health care may not be fully aligned. That kind
16 of was - I didn't understand that. Did that
17 come from North Carolina?

18 CO-CHAIR CROCKETT-JONES: I think
19 that - I don't know what that was in reference
20 -

21 EXECUTIVE DIRECTOR DAILEY: Iowa.
22 The suicide in Iowa.

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1 MR. REHBEIN: Yes. That was Iowa
2 and in Arkansas we heard about how they had
3 pressed the chaplains into service to provide
4 - to provide extra assistance.

5 So I think that's almost across the
6 board. Every JFHQ we visited was having issues
7 of one kind or another and addressing them in
8 unique manners.

9 CSM DEJONG: Denise, correct me if
10 I'm wrong. Within the findings of the first
11 paragraph the original contract was set up for
12 one for each state and territory but they did
13 not fully staff that is what - which is only
14 24 out of 54, correct?

15 EXECUTIVE DIRECTOR DAILEY: No.
16 They - first original contract they're all
17 filled other than natural attrition. All 50
18 states have one.

19 CSM DEJONG: Okay.

20 EXECUTIVE DIRECTOR DAILEY: They
21 have identified a need for 24 more. They did
22 that based on a risk assessment in each state,

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1 lowest readiness rates, highest suicide rates,
2 a series of issues for 24 more.

3 Your position basically here is good
4 job on identifying those 24. However, we think
5 that you need two in every state. I mean, that's
6 really the position - the side you're coming
7 down on.

8 CSM DEJONG: Okay.

9 MS. MALEBRANCHE: I guess the only
10 other thing - because in that second paragraph
11 in findings where it says they're concerned
12 about adequacy and rigor of PTSD treatment from
13 the VA and availability of appointments that
14 was a generalized statement.

15 But in this past year, VA has added
16 5,000 additional mental health providers. I
17 mean, that was mandated and most recently
18 attained because we have been giving weekly
19 briefings.

20 So I agree that certainly can't -
21 probably can't overdo it because they've been
22 underdone for so long as far as the directors

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1 of psychological health. When they say
2 increased staffing for directors I'm assuming
3 they mean staffing under the directors, not more
4 directors.

5 CO-CHAIR CROCKETT-JONES: No.
6 They mean directors.

7 MS. MALEBRANCHE: Actual directors
8 so -

9 CO-CHAIR CROCKETT-JONES: With
10 some of the - when they've had - when there's
11 been two the directors have time to establish
12 alternate programs availability, intensive
13 outpatient, different inpatient. They created
14 relationships with local universities.

15 They've been able to have better
16 success at getting people placed in treatment
17 that's going to help them rather than just having
18 sort of the standard avenues of treatment.

19 When there's been - where there were
20 two they had just more flexibility in having
21 at those needs. They have the time, basically,
22 and -

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1 MS. MALEBRANCHE: Okay. Well,
2 that makes sense. I mean, one can't be all
3 things at all times but I guess I was concerned
4 about the comment about the adequacy of PTS
5 treatments because certainly from the Center
6 of Excellence and doing all these things
7 together too that I think VA has been pretty
8 forward in the PTSD and when we heard the
9 discussion on the treatments that they were
10 doing it sounded pretty good, and I didn't know
11 if there was a questionable issue in some places
12 or a feeling of inadequacy.

13 CO-CHAIR CROCKETT-JONES: I think
14 this might have to do with the fact that not
15 all VA centers have inpatient programs and so
16 if they needed to get someone who was in a crisis
17 situation into an inpatient program and they
18 were not local either they needed some
19 flexibility in establishing relationships with
20 other providers.

21 MS. MALEBRANCHE: Okay. I
22 understand.

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1 MR. REHBEIN: And I think there's
2 some rollback to the previous recommendation
3 involved here too because of the - in places
4 lack of relationship between the JFHQ and the
5 VA Medical Center. So I think that - I think
6 that also plays into this.

7 CAPT EVANS: Denise, instead of
8 saying just increase staffing though I think
9 we need to define what we are looking for because
10 currently they have one per state, correct?

11 So are we specifically saying two
12 per state or - I just - I don't know if we clearly
13 define what we're asking for when we say increase
14 staffing for directors.

15 EXECUTIVE DIRECTOR DAILEY:
16 Usually it's ratios. I mean, there's - no, no.

17 They - yes, I don't know what language they've
18 used to and what job titles they've brought the
19 additional 24 national - 24 individual
20 contractors to the directors of psychological
21 health.

22 I don't know how they've named them

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1 under that contract, okay. But out of the 51
2 states and territories there are one per state
3 and 24 states or territories now have two and,
4 correct, there's probably directors of
5 psychological health - say there's two directors
6 of psychological health. Maybe they
7 have broken them up like that and they've aligned
8 their directors of psychological health with
9 the combat infantry or the various units how
10 they've - how they've taken the two of them and
11 then divvied them up among their population I
12 don't have visibility of.

13 CO-CHAIR CROCKETT-JONES: Does
14 anyone - did we record the title of that second
15 basic - the person who's doing basically the
16 second job of the state-funded director of
17 psychological health at North Carolina? What
18 title did -

19 EXECUTIVE DIRECTOR DAILEY: She was
20 the director of the integrated behavioral health
21 staff, all right. She had the director of
22 psychological health working for her.

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1 They had funded her position out of
2 state funds. So in essence North Carolina only
3 had one nationally-funded contract with a
4 director of psychological health.

5 MS. MALEBRANCHE: So but just to say
6 arbitrarily increase staffing is way too loose.

7 I mean, I think - doesn't it have to be like
8 a model or I mean, they're generally - when we
9 say increase staffing on a unit then we had to
10 go to a QAD to try to define it because every
11 unit is not the same.

12 The number of people in that area
13 is not the same. There has to be some
14 methodology to this other than just increase
15 staffing. I just don't think that's - I don't
16 think we can go with that.

17 MG MUSTION: Does this
18 recommendation and the observation apply to a
19 broader population than the Recovering Warrior
20 Task Force should be looking at?

21 I mean, does it go beyond the scope
22 of what the charter - not that it's a bad thing

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1 but is our charter to look at - beyond Recovering
2 Warriors?

3 I mean, I think in our definition
4 or construct of Recovering Warriors we're
5 talking about those that are either in Warrior
6 Transition Units, CBWTUs, other types of
7 formations.

8 CO-CHAIR CROCKETT-JONES: And then
9 we - we're giving every - all wounded and then
10 injured so if there is a Reserve Component person
11 who's in treatment for PTSD or behavior health
12 treatment -

13 MG MUSTION: Well, then I think we
14 have a problem then because we - in our
15 assessments this year we haven't talked to
16 anybody who's in an operational formation that
17 isn't in a WTU, that isn't in a CBWTU. We have
18 been very narrowed in what we're doing.

19 We didn't go visit, for example when were
20 at Joint Base Lewis-McChord, a brigade and talk
21 to soldiers inside a tactical brigade who are
22 Recovering Warriors who are going through the

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1 disability process and those types of things.

2 EXECUTIVE DIRECTOR DAILEY: This
3 recommendation falls under our charter under
4 services available for psychological health and
5 so we assess the National Guard's services
6 available for psychological health.

7 So this falls under our charter on
8 section - what's - P. No, that's - Section J,
9 services available. So psychological health
10 and TBI.

11 CO-CHAIR NATHAN: Okay. So given
12 that, it's legitimate to look at this issue for
13 the Task Force. I agree that we could have
14 widened the aperture and gotten more data points
15 from people who are not in a formal unit - care
16 unit but it's legitimate for us to look at this
17 issue.

18 So is there a general consensus that
19 there should be an increase in directors? So
20 if that's true, then we should still continue
21 to discuss this.

22 Now, where are we on the question

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1 of is that too ambiguous - "should increase
2 staffing for directors of psychological
3 health?"

4 MS. MALEBRANCHE: Yes, because I
5 think what we're after, again, is the services
6 of - are they getting adequate services and if
7 it means more staff then yes.

8 If you have to contract or however
9 you get those services doesn't have to
10 necessarily be - we haven't defined staffing
11 but it just seems so loose out there.

12 CAPT EVANS: I believe in our
13 Arkansas visit and it may have been North
14 Carolina, they - she explained the staffing
15 model to us. She didn't - not within the
16 contract. So I thought they had an explanation
17 of a staffing model.

18 EXECUTIVE DIRECTOR DAILEY: Well,
19 again, they've - they explained it to us in those
20 terms of if a state had this rate for suicide
21 - if a state had this - had this readiness level
22 - if a state - so yes, the National Guard Bureau

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1 assigned the additional 24 against that model.

2 CO-CHAIR NATHAN: So Denise, is it
3 fair to say that part of the genesis of this
4 was that on the road you all found that there
5 were ratios that should have been applied and
6 those weren't being met based on staffing?

7 EXECUTIVE DIRECTOR DAILEY: I think
8 the observation we had on the road was, I didn't
9 get an additional one of those 24 but I need
10 one.

11 You know, I can accomplish this more
12 and can accomplish much more when - if I had
13 these resources also.

14 CAPT EVANS: If I had this I can -
15 correct.

16 EXECUTIVE DIRECTOR DAILEY: So they
17 - the individuals who - the states that didn't
18 receive one say, I have a greater need also.

19
20 I understand how National Guard
21 Bureau did it but I have a need also, and the
22 ratio down there was identified by our staff

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1 by the researchers as a way to measure what is
2 the impact in the findings - what is the real
3 ratio of only having one in the state, and that's
4 at the bottom of the second paragraph. It is
5 something we developed to assess that.

6 CO-CHAIR NATHAN: So would it be
7 giving a little bit more granularity to say the
8 NGB should be - again, this isn't elegant -
9 should be communicating with those states that
10 still lack - that perceive a lack of staffing
11 in their directors for psychological health and
12 response - or should be responsive to those
13 states - the NGB should be responsive to those
14 states that perceive a lack of staffing or
15 continued lack of staffing?

16 CSM DEJONG: I was going down the
17 line of somewhere along the line of NGB
18 evaluating the differences of the levels of care
19 between states with one and states with two to
20 somehow fill in gaps or something down that line.

21 CO-CHAIR NATHAN: Do you want to use
22 the word parity? The NGB should be looking for

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1 parity of staffing - parity of outcomes?

2 CSM DEJONG: Parity of -

3 CO-CHAIR NATHAN: Parity of
4 staffing gaps for directors of psychological
5 health from state to state?

6 Although parody is a cool word it's
7 parity in this case.

8 CSM DEJONG: To somehow -

9 CO-CHAIR NATHAN: Although some
10 would argue parody is not inappropriate either.

11 CSM DEJONG: Take a hard look at it
12 or do some evaluation for need versus want.

13 EXECUTIVE DIRECTOR DAILEY: Yes,
14 and they did that. Again, they have -

15 CSM DEJONG: Which they did and I
16 think we're going to get the answer back. We
17 did that and we gave them 24 more. So -

18 EXECUTIVE DIRECTOR DAILEY: Yes.
19 Yes. You're really kind of trying to figure
20 out if you want to push them more.

21 CSM DEJONG: Unless we - unless we
22 tailor an evaluation for them to -

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1 CO-CHAIR CROCKETT-JONES: Perhaps
2 because they began with a single per state and
3 then evaluated for additions, we should tell
4 them to go back and create a staffing model that
5 takes into account the target population of each
6 state because there could be a state out there
7 that needs three and a state that only needs
8 one but their model didn't account for the -
9 how they placed the first.

10 They just placed one per state. It
11 was only their - they only used ratios for adding
12 additional ones. But their model should be from
13 the ground up about what a state needs.

14 MS. MALEBRANCHE: And then there
15 are states like Montana that are huge with not
16 a lot of people but they're all over the place.

17 I mean, it's got to take into consideration
18 a number of things and then the treatments when
19 they talked about the therapeutic objectives
20 might not be aligned. I mean, it takes into
21 consideration more than just the number - you're
22 right.

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1 There's got to be some system of
2 determining just like you do in any other way
3 QADs, numbers, ratios, but just to increase
4 across the board because I think it is the issue
5 of parity - I got one, I got two.

6 CO-CHAIR CROCKETT-JONES: Yes, but
7 - exactly. So -

8 MS. MALEBRANCHE: And then the
9 abilities.

10 CO-CHAIR CROCKETT-JONES: We might
11 - you know, it would be fair to say that their
12 model should have a minimum of one but that their
13 calculation for staffing shouldn't be only used
14 for staffing additional. It should be for
15 staffing - for figuring out what is the adequate
16 staffing.

17 CO-CHAIR NATHAN: So a zero-based
18 NGB should look at a zero-based review of
19 staffing requirements across the states for
20 directors of psychological health and adjust
21 as necessary.

22 CO-CHAIR CROCKETT-JONES: Yes.

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1 MS. MALEBRANCHE: Can you type that
2 one up so we can look?

3 CO-CHAIR NATHAN: So what I said was
4 NGB should be looking at a zero-based review
5 of the staffing requirements state to state for
6 directors of psychological health and adjusting
7 as necessary based on care provision demands.

8
9 CO-CHAIR CROCKETT-JONES: How
10 about adjusting as necessary to meet care
11 demands?

12 CO-CHAIR NATHAN: Sure.

13 MS. MALEBRANCHE: I guess the
14 objectives here - they're also saying they were
15 talking about the PTSD treatment provided but
16 they're not providing the treatment. So it's
17 about the behavioral health resources.

18 MR. REHBEIN: Just for my own
19 understanding, zero-based - I guess I'm not
20 clear exactly what -

21 CO-CHAIR NATHAN: Zero-based means
22 you sort of go back to - you don't make

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1 assumptions on what you already have. You go
2 back to starting from scratch and sort of looking
3 at what you think you need.

4 MR. REHBEIN: What I would refer to
5 as first principles, okay.

6 CO-CHAIR NATHAN: Right.

7 EXECUTIVE DIRECTOR DAILEY: We need
8 to be careful here because your - are you - we
9 need to be careful that we aren't sending the
10 message we question the need for the director
11 of psychological health in the National Guard
12 Bureau to begin with. So you need to establish
13 a -

14 CO-CHAIR CROCKETT-JONES: We can
15 add on there that we want a minimum of one, that
16 every state needs one.

17 You know, a minimum of one per state
18 but that, you know, additional staff should be
19 based on a model that begins with or you could
20 start with the review of needs.

21 CO-CHAIR NATHAN: Or you could
22 start with a sentence that says various states

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1 have lamented that one director of psychological
2 health is not enough and then say - so that sort
3 of starts the floor at one and then NGB should
4 look at a zero-based review to determine -

5 EXECUTIVE DIRECTOR DAILEY:
6 Additional staff.

7 CO-CHAIR NATHAN: - additional
8 staff.

9 LTCOL KEANE: When we use the term
10 states do we understand that to also include
11 territories?

12 CO-CHAIR NATHAN: Like Puerto Rico
13 and Guam or Wild West?

14 LTCOL KEANE: When we say state to
15 state is it understood that it detract - not
16 include the territories?

17 CO-CHAIR NATHAN: I have no problem
18 with putting territories in there. Martian
19 outposts.

20 EXECUTIVE DIRECTOR DAILEY: How
21 about the word "additional" in front of
22 "directors of psychological health?" Should

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1 staffing requirements for additional directors
2 of -

3 CO-CHAIR CROCKETT-JONES: I'm
4 afraid if we put that here's my - here's my
5 concern.

6 If we put that then why don't we use
7 the same model that they used and only basically
8 they're - that's what I think they did is that
9 they reviewed need for additional rather than
10 reviewing the needs overall and starting on
11 their baseline of one and - do you see what I'm
12 saying? I'm afraid they'll use the same model
13 if we put that word in there.

14 EXECUTIVE DIRECTOR DAILEY: So I'm
15 saying additional or review the remaining 26
16 states that do not have two psychological health
17 directors. Because if you get them to review
18 the ones that got two they may say well, we don't
19 need two now.

20 CO-CHAIR NATHAN: Well, I got to
21 tell you I'm okay with that but I understand
22 that we're going to be, you know - we'll have

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1 to join the Witness Protection Program if our
2 - if our recommendation results in the decrement
3 in somebody's psychological health director.

4 EXECUTIVE DIRECTOR DAILEY: You're
5 good then. You're good. If you're satisfied
6 I'm satisfied. I'm just throwing salt out
7 there. Sorry. Hitting the wounds here.

8 CO-CHAIR NATHAN: Okay. So what
9 we have right now is recommendation D27 raises
10 the following. Various states have identified
11 that one director of psychological health is
12 not enough.

13 NGB should look at a zero-based
14 review of the staffing requirements for
15 states/territories for directors of
16 psychological health and adjusting as necessary
17 to meet care demands or an adjust as necessary
18 to meet care demands. Any issues? Going once.

19 MR. DRACH: I'm sorry. On that
20 first sentence "NGB should look for parity of
21 staffing gaps" are we suggesting that they are
22 standardized -

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1 CO-CHAIR NATHAN: Oh, I'm sorry.
2 No, we're going to eliminate that one. I'm
3 sorry. That shouldn't have been up there. So
4 that's what we have.

5 EXECUTIVE DIRECTOR DAILEY: Okay.
6 I will try and work with the Guard on getting
7 them not to tell us. We've raised the number
8 by 24.

9 Thank you for your interest in
10 national defense. All right. So I will try
11 to get them to focus on -

12 CO-CHAIR CROCKETT-JONES: And in
13 our findings we say that this was after their
14 decision that they - that our recommendation
15 is made after learning of - you know, with that
16 knowledge that -

17 EXECUTIVE DIRECTOR DAILEY: It's
18 already there.

19 CO-CHAIR NATHAN: You could even
20 put that in the recommendation. You could even
21 say in the first line recognizing that there
22 has been an additional directors supplied or

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1 provided -

2 EXECUTIVE DIRECTOR DAILEY:

3 Appointed for or - yes. Hired.

4 CO-CHAIR NATHAN: - various states
5 still identify that one director.

6 CSM DEJONG: There's not - I would
7 like the word "adequate" instead of "enough."

8 CO-CHAIR NATHAN: Okay. Or there
9 have been additional directors identified or
10 provided.

11 CAPT EVANS: Funded.

12 EXECUTIVE DIRECTOR DAILEY:

13 Funded. Good word. Funded.

14 CO-CHAIR NATHAN: All right. It is
15 identified that one director of psychological
16 health is not adequate. NGB should look at a
17 zero-based review of the staffing requirements
18 for states, territories for directors - adjust
19 as necessary to meet care demands. Okay.

20 TSGT EUDY: So what about
21 recognizing in 2013 that the National Guard
22 Bureau has funded 24 additional or put 24 in

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1 there somehow? Just to know that they know that
2 we know there's 24.

3 CO-CHAIR CROCKETT-JONES: So there
4 have been 24 additional directors funded.

5 CO-CHAIR NATHAN: Recognizing
6 there have been 24 additional directors funded.
7 Various states identify them. Going once.
8 Going twice. Do I have a motion to adopt this
9 as written?

10 MR. REHBEIN: Rehbein. So moved.

11 CO-CHAIR NATHAN: Second?

12 MS. MALEBRANCHE: Second.

13 CO-CHAIR NATHAN: Thank you.
14 Okay. A vote of yea is to accept this as
15 recommendation D27 as written up there. All
16 in favor of accepting this as written please
17 raise your hands or say yea.

18 All those opposed? Seeing none
19 opposed, no abstentions, it carries.

20 All righty then. Now we're on the
21 seventh recommendation. It states - and this
22 is D28 - it states that to ensure all eligible

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1 Reserve Component members have access to health
2 care and related resources that they have earned
3 while activated the DoD must standardize the
4 line of duty policy and build a single electronic
5 line of duty processing system.

6 So this one says if you've been on
7 active duty and you've earned the right for
8 health care and related resources DoD must
9 standardize the line of duty policy and build
10 a single electronic line of duty processing
11 system.

12 Is there someone who wants to - do
13 I have a motion to adopt this for discussion?

14 CSM DEJONG: So moved.

15 CO-CHAIR NATHAN: Second? Got it.

16 Is there someone who wants to elaborate a little
17 on the background of this or a genesis?

18 CSM DEJONG: A lot of where this is
19 coming from is when mobilized Reservists are
20 coming out of theater without an LOD and then
21 having - and this is happening a lot on the -
22 I know it wasn't the Army side but it's happening

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1 a lot to where they had to go back and try to
2 service connect the injury and then get placed
3 back on active duty orders in order to get the
4 care that they needed.

5 I know there's been several
6 different models of this that has happened.
7 The Army does it one way, Navy does it another
8 way, which is why we're talking about
9 standardization.

10 CO-CHAIR NATHAN: I know we ran into
11 this some at the NOSC's where they were having
12 to, you know, peak their systems so that they
13 could dictate the LODs once they got back.

14 CSM DEJONG: Correct.

15 CO-CHAIR NATHAN: That's all I
16 remember about it. Denise, anything to add on
17 this?

18 EXECUTIVE DIRECTOR DAILEY: We do
19 hear from the various states. When we visit
20 the Joint Forces Headquarters we ask them to
21 talk to us about their line of duties, how many
22 they've got.

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1 They have concerns about how long
2 - about, you know, how long it takes, whether
3 individuals are eligible for incapacitation pay
4 or whether they're not eligible for
5 incapacitation pay.

6 There are two policies out there
7 right now. We've touched on this before with
8 Warrior Care Policy Office. They've told us
9 that someone's working on it.

10 We don't have big fidelity on it.
11 We don't have great fidelity on it. So between
12 what we're hearing in the field and what DoD
13 needs to be working on, the intent is to pull
14 it all under one recommendation and then hold
15 them accountable for new publications and a
16 renewed effort to streamline and clean up their
17 line of duty system.

18 CO-CHAIR NATHAN: So we know the
19 basic sentiment is to clean up the line of duty
20 system - to decrease the seam from Reserve status
21 to care.

22 CSM DEJONG: Correct. And then to

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1 further complicate it there was concerns of PTSD
2 type illnesses or injuries that don't so much
3 show themselves for six months.

4 I think those might be the outliers.

5 I think if we can fix the known injuries coming
6 out of theater and fix that LOD system that's
7 a start. I don't think we're going to be able
8 to fix the entire problem right here.

9 CO-CHAIR NATHAN: So do we all - do
10 we generally agree that we need a responsive
11 LOD system so that when somebody is injured or
12 develops an illness there is a fairly rapid and
13 efficient and responsive LOD system so that
14 that's not the limiting factor in their ability
15 to get on the roles and get care?

16 If we all generally agree with that
17 then this seems to have some merit and the
18 question we have to ask ourselves now is do we
19 believe that our recommendations, specific
20 recommendations, which are to standardize the
21 LOD policy across DoD and build an electronic
22 LOD processing system is what we think is what's

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1 needed.

2 CO-CHAIR CROCKETT-JONES: I'd just
3 like to say I think it's pretty obvious that
4 if we have a documentation system that isn't
5 electronic yet it needs to get there.

6 So I'm very comfortable with
7 building a second electronic - a single
8 electronic LOD processing system and we are
9 consistently looking for standardization and
10 I'm not sure that - how much of this would be
11 controversial.

12 If there's anyone who has an
13 objection this is, you know, bring it up where
14 we should vote.

15 MG MUSTION: I don't have an
16 objection but the whole construct of line of
17 duty has to be reexamined. The challenge that
18 exists in soldiers that inactivate after they're
19 redeployed and then identify a medical condition
20 which was not identified before they were
21 demobilized and trying to draw the linkage, the
22 way the Department of Defense policy is

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1 constructed and the way it is implemented by
2 the services requires the completion of a line
3 of duty determination of in line of duty with
4 a direct linkage to the injury before the
5 individual can receive medical care.

6 That is fundamentally flawed. The
7 risk and the push back from the Department of
8 Defense is you have to show a linkage between
9 the injury and what transpired when it
10 transpired, and rushing soldiers through
11 demobilization, which we do - all services do
12 - forces them out before the line of duty is
13 complete.

14 It is automated in many respects
15 within med pro system at least within the Army
16 and there are avenues of work arounds that are
17 being done.

18 But the whole construct of line of
19 duty has to be fundamentally reformed by the
20 Department of Defense.

21 CO-CHAIR NATHAN: Standardize the
22 LOD policy - I'm fairly ignorant of other

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1 services' LODs and so I couldn't tell you if
2 that's a bridge too far or not. Or is this -
3 or does this simply mean standardize when each
4 service should be doing its LODs standardized?

5 In other words, dictating to the
6 services how you do your LOD is your business
7 but you will do it in a timely fashion. You
8 will do it prior to demob or you will do it
9 within, you know, and again, not tell them how
10 to suck the egg but is that what that means?

11 MS. MALEBRANCHE: There was
12 something in the discussion here that talked
13 about an interim LOD while the diagnosis is being
14 made.

15 Is that something that's commonly
16 used in the services? So that's one way of
17 having an LOD or also in processing is enough.

18 CSM DEJONG: Right now one of the
19 challenges is the burden of proof lies in the
20 service member. So I walk back into the office
21 and say that I hurt my knee. I have to prove
22 that I hurt my knee in theater and that's where

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1 the hold-up is at.

2 I don't know, to be devil's
3 advocate, if there's any other way to do that
4 other than give everybody an LOD and prove them
5 otherwise.

6 MG MUSTION: It's the presumption.

7 CSM DEJONG: Yes, sir.

8 MG MUSTION: And we advanced
9 through the Department of the Army to OSD a
10 presumption determination that we should
11 presume injuries, illnesses, those types of
12 things occurred in the line of duty,
13 particularly for soldiers who are deployed.
14 That was summarily thrown out of the building
15 and rejected.

16 EXECUTIVE DIRECTOR DAILEY: So in
17 our first year we did - when I refer to as
18 recommendation number eight, recommendation
19 number eight was an overarching recommendation
20 with the Department of Defense that the
21 Department of Defense create a strategic plan
22 for addressing the Reserve Component and their

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1 medical needs, and that had like eight bullets
2 underneath it - you know, revise this, revise
3 this.

4 It was very strategic. It was very
5 broadened language. Very difficult to get the
6 Department of Defense to look and to adopt and
7 to say or take ownership of a recommendation
8 - of that recommendation.

9 So last year you narrowed it down
10 a little bit. You talked specifically about
11 the - you talked specifically about Title 10
12 orders and incapacitation pay and then this year
13 you've narrowed it a little bit down more to,
14 you know, get your line of duty system
15 streamlined and documented and across the
16 services you've talked to them about in the
17 findings creating an electronic system.

18 Army has a very good system. It's
19 - eCase I believe is the name of it. In fact,
20 we thought it was adopted universally and we
21 used it when we tried to talk to other services
22 and they said what's that.

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1 So you have done a global on
2 Department of Defense. Last year you tied it
3 a little more tightly to in-cap pay and Title
4 10 orders and this year you're talking a little
5 more - a little more discreetly about the line
6 of duty.

7 CO-CHAIR NATHAN: Suggestions for
8 - you know, we can leave it as is. So we all
9 agree that there needs to be a more
10 responsibility system. Does this answer the
11 mail? Going once.

12 CSM DEJONG: I don't know if I like
13 the - I've got 15 minutes. The have access to
14 the health care and related resources they have
15 earned while activated - I don't know - I don't
16 - something doesn't catch me on that verbiage.

17
18 I just - I want to change that to
19 something and I like that DoD must standardize
20 the LOD policy - I like that - and implement
21 a single electronic LOD processing system.

22 We have them built. We have them

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1 using them but we want to standardize and
2 implement one.

3 CO-CHAIR CROCKETT-JONES: How
4 about if we just say have access to health care
5 they have earned? Health care and benefits.

6 CSM DEJONG: Yes, I don't like that
7 word.

8 CO-CHAIR NATHAN: You don't like
9 earned?

10 CSM DEJONG: I mean, they have
11 earned it but I just don't -

12 CO-CHAIR NATHAN: No, no. Access
13 to health care and benefits based on active duty
14 service? Based on activation? Based on -

15 CSM DEJONG: Related to - related
16 resources -

17 CO-CHAIR NATHAN: Related to active
18 duty service?

19 CSM DEJONG: Access to health care
20 and related - and resources, health care and
21 benefits related to active duty service or -

22 CO-CHAIR NATHAN: To make sure all

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1 eligible RC members have access to health care
2 and benefits based on active service or as
3 entitled per active service, based on active
4 duty service.

5 I'm hearing okay with that. Based
6 on net active duty service DoD must standardize
7 the LOD policy - implement a single LOD
8 processing system. Okay.

9 I think it fits, good enough to see
10 if people will pass it. Do I have a motion to
11 accept as currently written recommendation D28?

12 CSM DEJONG: So moved I'll take it.

13 CO-CHAIR NATHAN: This is where
14 Denise needs to make her speech about stand up
15 for your rights. If you think that - you know,
16 don't - yes.

17 CSM DEJONG: Where am I headed to?

18 CO-CHAIR NATHAN: Don't go to
19 Abilene.

20 CSM DEJONG: Abilene. That's
21 right.

22 CO-CHAIR NATHAN: Okay. So I have

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1 a motion. Do I have a second?

2 CAPT EVANS: Second.

3 CO-CHAIR NATHAN: Okay. A vote of
4 yea or raising your hand means that you support
5 accepting recommendation 28 - D28 as written
6 on the board.

7 All those in favor of accepting it
8 please raise your hand or say yea. All those
9 opposed? No abstentions. It carries.

10 So I've got ten of 12:00 or about
11 a quarter of 12:00 so we can either cut here
12 and take a break. I know we have a little bit
13 of a - we have a recognition that we want to
14 do.

15 EXECUTIVE DIRECTOR DAILEY:
16 Correct. Yes, sir.

17 CO-CHAIR NATHAN: We can do that now
18 or at the end EXECUTIVE DIRECTOR DAILEY: Yes.
19 Yes. Let's do that now. I think it's good.

20 CO-CHAIR NATHAN: Okay. And then
21 of the day.

22 we'll go to lunch. Maybe we'll -

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1 we may have a little bit of an abbreviated lunch
2 today just so we can get back and get going on
3 the Friday traffic.

4 But for the record we will stay as
5 long as necessary to make sure that we have
6 served the Recovering Warriors and their
7 families, our best - our best effort.

8 Okay. So with that, Denise, do you
9 want to get us started?

10 EXECUTIVE DIRECTOR DAILEY: So,
11 ladies and gentleman, we're going to have a
12 member leave and we know they aren't going to
13 be back - retire or fully depart the Task Force.

14
15 I would like to provide a little Task
16 Force memento to Captain Evans so that she has
17 something to put on her shelf and on her desk
18 and to remember her time with us.

19 CO-CHAIR NATHAN: We have a plaque
20 that says "Thanks for dropping your pack."
21 (Laughter.) Very nice, and everybody's a
22 winner. Very nice.

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1 Let me just add, Constance Evans,
2 I mean, clearly, has been a shaker and mover
3 and all in on this Task Force and you can just
4 tell it's self-evident that she has a balanced
5 and full knowledge of these issues and it really
6 helps us move from A to B.

7 And Connie, I'll just say on behalf
8 of the Navy since I happen to be, you know, in
9 your service your work in the nurse corps has
10 been exemplary as a caring provider and then
11 moving up into roles both on this Task Force
12 and in the Navy per se. I'm a fan. I
13 snatched you out of - was it Great Lakes? I
14 snatched you out of Great Lakes and brought you
15 to Walter Reed Bethesda to the National Naval
16 Medical Center as we were incorporating Walter
17 Reed merger onto the campus because I knew -
18 I knew that I needed somebody whose personality
19 and whose viewpoint would be looked at by all
20 services, and mainly the Navy and the Army, as
21 balanced and as credible and you did just that.

22

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1 You earned the respect of the Army
2 - the very good people from the Army who were
3 coming over who listened to what you had to say
4 and you really helped us reduce service
5 parochialisms and your interest in the patient,
6 the warrior, the family, the liaison service
7 you did really helped set the tone.

8 And so there are - there are men and
9 women out there today, many of who know you but
10 some who don't who will never get a chance to
11 meet you whose lives have been bettered by your
12 efforts at the bedside and now your efforts as
13 a leader in care and compassion for those who
14 need it.

15 So thank you on behalf of the Navy
16 and on behalf of your colleagues and your
17 shipmates here at the Task Force for throwing
18 in with us, and best of luck to you in the future.

19 CAPT EVANS: Thank you.

20 (Applause)

21 CO-CHAIR NATHAN: With that, we'll
22 head to lunch and - let's see, I've got - it's

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1 12:00. Do you want to cut it short - 12:30,
2 12:45?

3 MS. MALEBRANCHE: Yes, 12:30.

4 CO-CHAIR NATHAN: 12:30?

5 EXECUTIVE DIRECTOR DAILEY: 12:30

6 is good.

7 CO-CHAIR NATHAN: Back in the
8 saddle 12:30.

9 (Whereupon, the above-entitled
10 meeting went off the record at 11:51 a.m. and
11 resumed at 12:32 p.m.)

12 CO-CHAIR NATHAN: Okay. The last
13 recommendation for - that we have yet to consider
14 we'll go back over some others that need some
15 tuning up but the last one that we have yet to
16 consider is D29.

17 This is the recommendation that
18 states the DoD and the VA and the services should
19 publish timely guidance to standardized care
20 to Recovering Warriors.

21 Under this recommendation there are
22 seven specific documents that should require

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1 immediate attention so - and you can see them
2 there. So is there a motion to open this for
3 discussion?

4 CAPT EVANS: Motion to open for
5 discussion.

6 MG MUSTION: I second.

7 CO-CHAIR NATHAN: Okay. And Ms.
8 Dailey, can you give us a little bit of
9 background how these seven were chosen?

10 EXECUTIVE DIRECTOR DAILEY: Well,
11 they do fall in our - so they fall in our charter
12 on topics under which we are to review and in
13 the course of our review of this material -
14 policies, laws, published reports - they were
15 identified as being DTM because they're only
16 temporary documents.

17 So the effort would be to ask them
18 to move into the permanent document, the DT -
19 the DOI - the DoDI, and were or were soon to
20 expire which would be the med com policy which
21 is the next one.

22 The DTM for 20 - for the mandatory

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1 transition program they think they'll have it
2 - they think they'll have the DTM in policy by
3 next year and most of them are in that type of
4 situation. The 1322 is yet to be published and
5 still in staffing.

6 The care coordination policy is a
7 document that VA and DoD are working on as a
8 joint document which would be in fact a seminal
9 unique document between two federal agencies
10 as a joint publication for both agencies and
11 Ms. Malebranche can take us farther into that.

12 The VR&E is a recommendation that
13 we actually made back in 2011. That's the
14 second to the last one and continue to urge DoD
15 to publish the DTM on it and this one is tied
16 - the last one is tied to the last recommendation
17 we made which holds them accountable for
18 updating their DoDIs for line of duties and
19 incapacitation pay.

20 So they all touch on their topics
21 that we've been discussing recommendations that
22 we have worked on over the last two days.

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1 Each one of them in the findings has
2 a short synopsis of the status of the
3 recommendation - of the publication.

4 MS. MALEBRANCHE: Okay. Want me to
5 go ahead and say my part here or we have to open
6 it? This is the one I have a strong feeling
7 about because I am the co-chair of the IC3 Policy
8 and Oversight Committee.

9 We have been having quite a time
10 trying to do this policy. We've all agreed that
11 we wanted something unique and to go for this
12 because we are working so close together on it.

13 But the general counsels are saying
14 well, it's never been done - there's no - nothing
15 out there is precedence - why don't we do an
16 MOU.

17 The thought has been amongst the
18 group members, the services and VA, that we need
19 to create something. It does need to be first
20 and unique and one of its kind and MOU may not
21 have the weight and character of a joint policy.

22

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1 And, quite frankly, in light of all
2 the things that the two departments are doing
3 that this might - there might be a need to publish
4 a vehicle for joint guidance so that we don't
5 have gaps and inconsistencies as DoD and VA do
6 things with separate guidance documents
7 because, you know, it'll have a DoDI in each
8 of the - or a policy and each of the services
9 do their interpretation - VA, VBA and BHA.

10 So suggestion anyway for the IC3
11 part would be to have a joint policy and if that
12 needs to be legislated I don't know but we have
13 had a lot of discussion about it internally.

14 CO-CHAIR NATHAN: So you're a fan?

15 MS. MALEBRANCHE: I am a fan of
16 joint - I am a fan of joint policy. I know this
17 is really hard to do. But you know what?

18 I think we got to tackle it. I think it's
19 going to - it's our future. You hear both of
20 our leadership folks say that, you know, the
21 future is federal. I think it's our future.
22 It's just a hard to do one.

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1 CO-CHAIR NATHAN: Okay. So that's
2 certainly support for maintaining the push to
3 produce as difficult as it is a DoD, VA, IC3
4 policy.

5 Does the Task Force see any other
6 instructions or - well, instructions or policies
7 up there that you feel are inappropriately
8 present? Everybody's good with a standardized
9 care based on the DTM for the IDES?

10 CO-CHAIR CROCKETT-JONES: The
11 thing about the DTM for IDES is that it's set
12 to expire next month and regardless of how anyone
13 feels about the particular implementation and
14 the current standing of the Integrated
15 Disability Evaluation System it would only be
16 worse if all policy expired and disappeared.

17 As it is, services haven't completed
18 their own obligations to create policy based
19 on this DTM. So it needs to be published.

20 The guidance needs to go forward
21 even in order to address changes that might be
22 made to it. It needs to go forward and be in

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1 effect in order to do that properly.

2 CO-CHAIR NATHAN: Okay. So so far
3 so good. Obvious need for IDES. The
4 transition plan - any issues with that? The
5 TAP program - transition assistance? Guidance
6 for job training?

7 TSGT EUDY: Denise, you said that
8 this was currently at the staffing level. Is
9 that correct? 1322 in this process?

10 EXECUTIVE DIRECTOR DAILEY:
11 Correct. Correct. It's - they've got a lot
12 of discussions about it. I know that we had
13 Mr. Diogianni in here for the last meeting in
14 April, April the 3rd. So it warrants us keeping
15 it on the radar.

16 This opens the doorway for
17 nonfederal internships. Not that some people
18 aren't already doing that but this relieves the
19 anxiety of the various services about doing it
20 and moving forward with it aggressively.

21 CO-CHAIR NATHAN: Okay. We talked
22 about the IC3. The VA voc rehab, VR&E, issues,

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1 concerns? And finally the Reserve Component
2 incapacitation status.

3 I'm not familiar with that one.
4 What is that one, Denise? Reserve Component
5 incapacitation status?

6 EXECUTIVE DIRECTOR DAILEY: Yes, we
7 mentioned it in the last one. There are
8 actually two publications. There's the Reserve
9 Component incapacitation system management and
10 Reserve Component medical care and
11 incapacitation pay for line of duty conditions.

12
13 There's initiatives in the Reserve
14 Affairs to combine both of these into a single
15 assurance. It addresses the requirements in
16 2028. So it is - if they did this this would
17 answer or would get down the road to answering
18 28.

19 So you might say in one way we double
20 tapped them between 28 and this one but we want
21 to put this one on our radar.

22 CO-CHAIR NATHAN: Okay. Other

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1 concerns, issues? So this basically is saying
2 we recommend you do what you said you were going
3 to do and here's some specific examples. If
4 there's no further discussion, do I have a
5 motion?

6 MG MUSTION: I make a motion that
7 we accept recommendation number 28 or 29.

8 CO-CHAIR NATHAN: D29? Okay.
9 Second?

10 MS. MALEBRANCHE: Second.

11 CO-CHAIR NATHAN: Okay. The
12 motion is to accept recommendation D29 as
13 written on the board. All those in favor
14 signify by raising your hand or saying yea.
15 All those opposed? None opposed, no
16 abstentions. Carries.

17 Okay. Now we need to circle back
18 to 19.

19 MS. MALEBRANCHE: I know we just
20 voted on this but I got to ask this question.

21 Voting on it as it is with the IC3 as a policy
22 and there is no such piece in there, does there

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1 need to be anything in findings or discussion
2 that we should request legislation for joint
3 policy since it doesn't exist?

4 CO-CHAIR NATHAN: So you'd have -
5 rather than just -

6 MS. MALEBRANCHE: I mean, we've got
7 it there and voted that it should be a policy
8 but it doesn't exist now. Would it be a separate
9 recommendation to recommend joint policy?

10 CO-CHAIR NATHAN: Right. I mean,
11 we'd be amping it up. The Task Force would then
12 be saying you need to introduce legislation to
13 mandate joint -

14 MS. MALEBRANCHE: It doesn't have
15 to be just this one but the joint policy be
16 pursued because a lot of these are going to
17 require. That's what I'm wondering if we add
18 that. I don't know if it's timely.

19 CO-CHAIR CROCKETT-JONES: I think
20 that it's sort of aligned just to language and
21 the findings.

22 MS. MALEBRANCHE: Okay. I just

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1 don't want it to get lost and they'll say oh
2 yes, well you got an MOU - you don't need a
3 policy. So I'm wondering is that separate
4 recommendation around the finding. I just
5 don't want to lose it.

6 EXECUTIVE DIRECTOR DAILEY: We can
7 modify the findings. However, I think Ms.
8 Malebranche brings up a good point. Are you
9 all - all right. If you see my research team
10 dive under the table just deal with it.

11 Are you at all interested in doing
12 a recommendation that says in order to
13 facilitate all these programs Department of
14 Defense and VA need to develop a joint policy
15 - joint policy mechanism?

16 MOUs - basically you're saying,
17 ma'am, is MOUs are not effective at the meta
18 level, at the senior level. I mean, they're
19 working it at levels like between VA and a DoD
20 MTF and, you know, they're all about making them
21 for VR&Es, being on installation and that's why
22 more than likely why the docs are pushing or

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1 not - the lawyers are pushing you to MOUs.

2 So what you're effectively saying
3 is that it - that type of mechanism doesn't work
4 at the - at the DoD VA level. You want mechanism
5 for policy.

6 MS. MALEBRANCHE: Yes. I think we
7 had said that we want it - it's the one - the
8 intent letter from the two secretaries was one
9 mission, one plan, one policy and it all related
10 to the, you know, interagency care.

11 And MOUs though, you know, people
12 honor those usually the last statement on there
13 that this is good for, you know, 30 days a year
14 until 30 days you tell me you don't want to do
15 it anymore.

16 So it doesn't have the weight - it's
17 kind of like law. It doesn't carry the - you
18 know, the sentence in the back, you know, of
19 law legislation. So I was just wondering if
20 we want to let this just kind of slide in like
21 this or address it strongly.

22 CO-CHAIR NATHAN: What about, you

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1 know, shouldn't those kinds of things come out
2 of the HEC or the JEC?

3 MS. MALEBRANCHE: There you go -
4 JEC. It could. That's a good point.

5 CAPT EVANS: Yes, and if there's a
6 problem with developing this instruction that
7 actually should be coming out of the JEC. That
8 should be briefed to the JEC that we can't
9 develop a single policy because of all the legal
10 push back so -

11 MS. MALEBRANCHE: Yes. And the -
12 that's true. The IC3 is an entity just as the
13 HEC - same level reporting up. Good point.
14 Thanks.

15 CO-CHAIR NATHAN: Okay. To 19 - so
16 just to summarize as you'll recall the - 19 was
17 looking at how we are going to display conditions
18 in the MEB to the PEB, and the question of do
19 you display in your MEB do you tee up all medical
20 conditions regardless of their effect on duty
21 or not or do you tee up only those conditions
22 - we know there are services that tee up only

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1 those conditions that they believe to be
2 impacting fitness for duty and they let the
3 others go around to the VA system.

4 And when we broke we felt - we were
5 researching whether there was conflicting
6 guidance because the Warrior Policy Council was
7 saying look, we're taking it out of this passage
8 that says you only have - the secretaries can
9 decide to use only unfitting conditions and Mr.
10 Parker and others were looking at other aspects
11 of the verbiage and of the written record and
12 of the policy guidance and saying no, it says
13 you need to do them all for the MEBs so that
14 they can be teed up for the PEB to look at.

15 And that's where we broke for
16 Research to see if the interpretations were
17 incorrect or if the policy guidance actually
18 was conflicting and each service could legally
19 find something to support the way they were doing
20 it. And I think, Susanne, you had some
21 information for us.

22 CO-CHAIR CROCKETT-JONES: Yes. In

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1 looking carefully at 10 U.S.C. 1216(a) and (b),
2 the language is conflicted.

3 Yes, it states clearly that the MEBs
4 should involve all medical conditions flatly.

5 That's a sentence in there. In the discussion
6 of the process though, in the delineation of
7 the process, there is no differentiation stated
8 clearly between MEB and PEB phases of the
9 evaluation.

10 It's implied but it is not stated.

11 It's not identified that all - although the
12 sentence exists that all - that the MEB should
13 consider all the conditions. It then also
14 states that the secretary just has to find what's
15 fitting and unfitting. So it's conflicted.

16 It seems to me that in looking at
17 it that the language about what is fitting and
18 unfitting was intended to apply to the PEB but
19 they don't identify that as the phase for which
20 - about which they are talking. They use - it's
21 sloppy.

22 It's just conflicted language, and

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1 because of that I would think that if we want
2 to reconsider this that instead what we might
3 want to substitute - say instead as a
4 recommendation is that given the clear language
5 in 1216 saying that the MEB process should
6 consider all medical conditions that the
7 conflicted or the vague language that is also
8 contained needs to be deconflicted with that
9 statement.

10 They need - the guidance needs to
11 be clear in line with the intention that - you
12 know, they made the intention clear but they
13 didn't make their language match the intention.

14
15 So we need to ask them to reword
16 their guidance or to update their guidance to
17 make their statement of intent match their
18 guidance.

19 EXECUTIVE DIRECTOR DAILEY: Okay.

20 Which they are we talking about?

21 CO-CHAIR CROCKETT-JONES: The -
22 whoever publishes U.S. - 10 U.S.C. 1216 which

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1 I believe is - is it -

2 EXECUTIVE DIRECTOR DAILEY: It's
3 Congress. So you want Congress to clarify their
4 requirements? With Congress?

5 CO-CHAIR CROCKETT-JONES: Yes.

6 EXECUTIVE DIRECTOR DAILEY: Okay.

7 CO-CHAIR CROCKETT-JONES: That it
8 has to be Congress because that's where the
9 conflict lies.

10 MG MUSION: I do not believe that
11 the law addresses the service - how the service
12 gets to the - to a PEB or the fitness
13 determination.

14 The services, and I think it's in
15 the DoD instruction actually, provides the
16 outline for the use of an MEB. All the - all
17 1216 I think discusses is the in-state which
18 is a determination of fitness and the law does
19 not specifically outline services will execute
20 an MEB followed by a PEB.

21 Services inserted the MEB,
22 developed and inserted the MEB consistent with

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1 the directives that we had but and that's where
2 the disconnect is because you have - you have
3 a directive that says one thing and you have
4 the law which governs disability
5 determinations.

6 It doesn't - the law does not discuss
7 an initial assessment made by the service that
8 the individual made at in our language meet
9 retention standards or - yes, retention
10 standards which we're familiar with.

11 There is a - I don't disagree there
12 is a conflict but I don't believe, in my view,
13 we need the law to specify MEBs and PEBs.

14 The law is really focused on the
15 determination of fitness and the DoD directive
16 or DoD instruction gives the services
17 instructions on how to achieve that.

18 So in order to achieve the intent
19 of the law, the DoD instruction has to be
20 consistent with that and the DoD instructions
21 should indicate that you have to consider all
22 conditions - MEB has to consider all conditions

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1 and in turn allow - that allows the PEB to make
2 an informed fitness decision individually and
3 collectively on conditions and the VA to make
4 the decisions on ratings.

5 CO-CHAIR CROCKETT-JONES: My
6 concern is this. The Warrior Care Policy Office
7 is using the law's conflicted writing -
8 conflicted language to avoid meeting the stated
9 intent of the DoDI and of the law.

10 MG MUSTION: The Warrior Care and
11 Transitions Office's stuff that's in here -
12 their response they contradict themselves even
13 in the same paragraph. They can't even decide
14 what the law says. So I'm not really worried
15 about them. Well, I'm not but -

16 CO-CHAIR CROCKETT-JONES: Okay.

17 MG MUSTION: - the Task Force might
18 - they might object to it but I think if we
19 clearly outline and I think some of the
20 discussion does in the findings that there is
21 a clear disconnect between what the law says,
22 which addresses a fitness determination, and

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1 what the Department of Defense instruction
2 requires for the completion of the Medical
3 Evaluation Boards prior to the Physical
4 Evaluation Board.

5 They're clearly, at least in my
6 mind, and executing on a daily basis there's
7 a disconnect.

8 EXECUTIVE DIRECTOR DAILEY: So and
9 this is my error - the language in 19 is not
10 correct. We have tied the PEB issues to the
11 MEB so we need - so it is - so we need to fix
12 that or start again.

13 The language in the original is
14 closer to being correct, all right. So it is
15 closer to being correct. And when I had Brett
16 Stevens in here earlier this morning who
17 supervises the people who wrote this document
18 he was confused by it also and the response and
19 he was heading back to the Warrior Care Policy
20 Office to get better clarification on the
21 response.

22 So Warrior Care Policy has published

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1 policy. It's in the DTM or in the DoDI that
2 says - that says in MEBs examination shall
3 document the full clinical information of all
4 medical conditions the service member has and
5 state whether each condition is cause for
6 referral into the IDES.

7 They have published their own
8 guidance that clarifies the procedures for the
9 MEBs. So we are going in a direction here that
10 I apologize I caused by changing 19 based on
11 their original erroneous information.

12 They have good guidance out. The
13 object should probably be to reinforce that
14 guidance and/or to urge standardization among
15 the services for the implementation of that
16 guidance.

17 CAPT EVANS: Denise, what you
18 stated earlier the original really captures what
19 we're trying to do so we want them to ensure
20 all medical conditions are covered and that's
21 actually stated in the law.

22 EXECUTIVE DIRECTOR DAILEY: It's

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1 stated in their policy for the MEBs also.

2 CAPT EVANS: Okay. So it's stated
3 in the DoDI, and that the documentation will
4 facilitate timely accurate decisions by PEB.
5 I think that's a true statement.

6 We want that, and we want the
7 ratings. When we say ratings by VA - okay, so
8 we can - I think we agree with that and that
9 it must be standardized.

10 So I think the original - the top
11 one - the first recommendation is what we are
12 trying to express to WCP this is what we want
13 to see. Yes, and that's Connie Evans.

14 CO-CHAIR CROCKETT-JONES: So some
15 of those to reconsider. We can then - or moves
16 to reconsider them. We can vote to delete and
17 then we can vote to adopt the original language
18 for D19 and vote again for that, correct?

19 CO-CHAIR NATHAN: Or we can just
20 vote to reconsider D19 and if we get a majority
21 then we can have more discussion on it or we
22 can go straight to a vote that the

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1 reconsideration be that - the original language.

2 CAPT EVANS: So I vote - I motion
3 that we reconsider recommendation D19.

4 MR. REHBEIN: I'll second.

5 CO-CHAIR NATHAN: So all those in
6 favor of reconsideration of D19, which currently
7 exists as the bottom paragraph, all those who
8 support reviewing and reconsideration of that
9 please signify by either raising your hands or
10 saying yea. Any opposed?

11 Seeing none opposed, we now have the
12 ability to reconsider D19. I either would -
13 I would welcome discussion on that or if there
14 is - if you have some. Otherwise we need a
15 motion to adopt D19 as written - if you'll scroll
16 down. I'm sorry.

17 Either a discussion now on how you
18 want to phrase that or I need a motion to adopt
19 recommendation D19 as written in the top
20 paragraph.

21 MR. REHBEIN: I'd make one minor
22 wording change in that first line where it says

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1 "are covered by MEBs" I would change that to
2 "are documented by the MEB."

3 CO-CHAIR NATHAN: Are there issues,
4 concerns, discussion? Do I have a motion to
5 -

6 MR. REHBEIN: I move approval of
7 recommendation D19 as currently stated at the
8 top.

9 CO-CHAIR NATHAN: Any second?

10 CAPT EVANS: Second. I second.

11 CO-CHAIR NATHAN: Okay. So the
12 motion before us is to currently adopt D19 as
13 written. Is that it right there? Okay. As
14 written before you.

15 If you support adopting that as
16 written please signify by raising your hands
17 or saying yea. Any opposed? Seeing none
18 opposed we adopt it as written there.

19 EXECUTIVE DIRECTOR DAILEY: Yes.
20 So let's head - why don't we just - why don't
21 we just start here? Your last sentence isn't
22 really a sentence on this one - must be - what

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1 must be standardized across services.

2 Let's just start here. MEB
3 processes - okay, and I think the processes is
4 the issue. The policy is but - okay. Okay.
5 All right. Let's head back up to one. Okay.

6 Research team, as you - as we go
7 through this if you see things that aren't
8 sounding right that we can streamline we need
9 - we need your input.

10 MS. LEDERER: Now is the time?

11 EXECUTIVE DIRECTOR DAILEY: Yes,
12 now is the time.

13 MS. LEDERER: Can we go back to
14 number 19?

15 EXECUTIVE DIRECTOR DAILEY: Okay.
16 Looks like 19 is up. Nope, nope, nope. Okay.
17 Okay. I need her to have a microphone please.

18 MS. LEDERER: The last line says
19 "MEB processes must be standardized across
20 services and measures of effectiveness
21 established to ensure application of these
22 processes." Are we now just talking about

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1 processes or should policies stand?

2 CO-CHAIR CROCKETT-JONES: The
3 policy can stand because we're saying that the
4 policy that document - that drives all medical
5 conditions is being documented by the MEBs.

6 We want to see that everybody starts
7 doing it. I think policy can stand. We're good
8 with policy.

9 EXECUTIVE DIRECTOR DAILEY: Okay.
10 We were concerned that in this one we - was
11 it our intention on this one to direct the
12 services to translate the CoE discoveries into
13 practice or was it our intent to allow the CoEs
14 to translate their discoveries into practice?

15 MR. REHBEIN: I'm unclear on how the
16 CoEs would translate their discoveries into
17 practice without the active cooperation of the
18 services. So allowing them to do the
19 translation seems to me to not accomplish much.

20 EXECUTIVE DIRECTOR DAILEY: Okay.

21 MR. REHBEIN: Directing the
22 services to cooperate with them I think reaches

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1 the result that at least I would like to see.

2 EXECUTIVE DIRECTOR DAILEY: Okay.

3 MS. LEDERER: This could be a matter
4 of semantics but we understand the job of the
5 CoEs to be translating research into practice
6 such as the fox shield.

7 We don't expect the states to devise
8 a fox shield. We expect the Vision Center of
9 Excellence to device it and then VCE
10 disseminates the best practice and the states
11 or the services implement.

12 CO-CHAIR NATHAN: No.

13 MR. REHBEIN: Or not implement as
14 they choose.

15 CO-CHAIR NATHAN: No, no, no, no.
16 the Centers of Excellence do not have the
17 command and control capability to propagate or
18 direct therapies.

19 They are stand alone scientific
20 conglomerations of such matter experts who
21 collate, look at injuries, look at practices,
22 determine best practices, cultivate and harvest

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1 what's being done in the private sector and then
2 they can bring it up to a service because the
3 executive agent of each CoE is a service.

4 Army is the executive agent of the
5 DCoE. Navy is the executive agent of the VCE.

6 But the service has no authority to make any
7 other service do anything and so they - we need
8 a mechanism so that the CoEs when they come up
9 with a best practice and they're connected to
10 the chief medical officer at Health Affairs,
11 the overarching policy for the services then
12 directs the services this will be the way we
13 will treat eye trauma in the military health
14 system.

15 EXECUTIVE DIRECTOR DAILEY: Okay.

16 So you're okay with the language? It's where
17 you want it to be? Okay. All right. Moving
18 on. Okay. Where - I'm sorry.

19 CO-CHAIR NATHAN: Is the next one
20 15?

21 EXECUTIVE DIRECTOR DAILEY: Which
22 one are we on? That's the next one but is that

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1 the one you have concerns with?

2 EXECUTIVE DIRECTOR DAILEY: Yes.

3 Oh, no. Let's go - okay. All right. I
4 apologize. Real quick, we're going to do one
5 last walk through so that was one.

6 Do you see anything wrong with this
7 one - the language, plurals, alignment, verb,
8 pronouns, dangling participles?

9 CO-CHAIR NATHAN: Any concerns?
10 Hearing none, let's move. Concerns? Next.

11 EXECUTIVE DIRECTOR DAILEY: Okay.
12 Go all the way down to five. I assume we're
13 on the now five.

14 MS. LEDERER: Can we stay on that
15 one?

16 EXECUTIVE DIRECTOR DAILEY: Okay.
17 Do you have some concerns?

18 MS. LEDERER: Yes.

19 CO-CHAIR NATHAN: What are your
20 concerns?

21 MS. LEDERER: Just the structure of
22 the bullets. Some of them are nouns, like a

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1 dedicated champion or standardized AHLTA, a
2 process, and then others are - no, never mind.

3 My apologies.

4 EXECUTIVE DIRECTOR DAILEY: We do
5 have - this is one they constructed. I do
6 believe you're thinking about one in which we
7 kind of pulled from various citations and there
8 are various nouns and verbs starting so we'd
9 be looking for a little consistency at the
10 bullets so - okay.

11 Down to seven. Yes, let's look at
12 - so we're on seven. I'm not sure that that
13 is shouldn't be an are - OSD should. The joint
14 travel regulations and the joint federal travel
15 rates are consistent. We have a plural noun
16 there.

17 CO-CHAIR CROCKETT-JONES: I know
18 implementation is what needs to be consistent.

19 EXECUTIVE DIRECTOR DAILEY: Okay.

20 Okay. Good.

21 CO-CHAIR NATHAN: Okay. Next.

22 Any concerns?

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1 MS. MALEBRANCHE: That last bullet
2 just kind of ends encourage family members, care
3 givers to accompany the Recovering Warrior on
4 all appointments if Recovering Warrior is
5 amenable. Okay. I was thinking of care - it
6 isn't. I thought it was - got it.

7 CO-CHAIR NATHAN: Okay. Next.

8 EXECUTIVE DIRECTOR DAILEY: Okay.
9 So here's another one where we pulled and made
10 bullets and just some - we're a little concerned
11 about action verbs at those bullets.

12 So the thought would be - the thought
13 would be - would be ensure roles and
14 responsibilities of online services. Promote
15 is fine. Ensure services. So you have like
16 -

17 MS. LEDERER: The first one,
18 perhaps define roles - define roles established
19 by.

20 CO-CHAIR CROCKETT-JONES: And
21 instead of and which must include a common
22 measure of effectiveness.

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1 EXECUTIVE DIRECTOR DAILEY: There
2 you go - which.

3 MS. LEDERER: Third bullet begin
4 with maximize.

5 EXECUTIVE DIRECTOR DAILEY: Yes.
6 That would be about - that would be about it
7 on that one.

8 CO-CHAIR NATHAN: That's good.
9 Everybody looking at 12 now - recommendation
10 12? Any issues? Thirteen? Timely and
11 accurate decisions?

12 EXECUTIVE DIRECTOR DAILEY: Yes.
13 Timely and.

14 CO-CHAIR NATHAN: Any other issues?
15 We're looking at 14. Should it be on the last
16 part "whether they completed the survey for the
17 previous phases" or should it be "whether they
18 completed the survey for any previous phase?"
19 Take off the previous phases. Okay. Very
20 good. Number 15?

21 MS. LEDERER: You could consider
22 combining sentence one and two. So DoD will

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1 issue policy guidance to ensure continuous
2 orders - to ensure continuous orders, encompass
3 a complete period of care, comma, as guided
4 primarily by the medical care plan.

5 CO-CHAIR NATHAN: Okay.

6 MS. MALEBRANCHE: You could just
7 even put a comma after care and -

8 MR. REHBEIN: Just a quick
9 question. What else would guide the length of
10 that period other than the medical care plan?

11 CO-CHAIR CROCKETT-JONES:
12 Currently, they do it for administrative -
13 primarily vetted by their administrative
14 imperatives.

15 MR. REHBEIN: When you say
16 primarily it tells me that there's other factors
17 involved and I was having trouble identifying
18 them.

19 CO-CHAIR NATHAN: Any other
20 concerns with 15? Sixteen? Looks good?
21 Okay. Seventeen?

22 MR. REHBEIN: Let me channel my

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1 inner Justin on 16 for a minute. Should
2 "non-medical" be hyphenated in both cases or
3 neither case?

4 MS. LEDERER: We'll figure that out
5 and do it consistently throughout the document,
6 sir.

7 CO-CHAIR NATHAN: Okay.
8 Seventeen?

9 CO-CHAIR CROCKETT-JONES: There
10 should be a comma - after DoD there should be
11 a comma, and after Congress. Thank you.

12 CO-CHAIR NATHAN: Everybody likes
13 that colon, huh? Okay. Eighteen?

14 CO-CHAIR CROCKETT-JONES: And why
15 was this one highlighted?

16 EXECUTIVE DIRECTOR DAILEY: Was
17 this one - we discussed it. I remember what
18 we talked about, Susanne.

19 MS. LEDERER: Yes. Yes. I have it
20 - let me find it on my screen. We suggest the
21 NGB directs each JFHQ to establish - no, that's
22 fine.

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1 And then the second - that right
2 there, David - these strategic relationships
3 will facilitate - delete "include" and then
4 write - delete "beginning with just referrals."

5 That's it.

6 CO-CHAIR NATHAN: Okay. Nineteen?

7 Now that the Marine is gone maybe we should
8 take out the 24 additional directives. That
9 looks okay? Okay.

10 MS. LEDERER: Excuse me. NGB
11 should look at - it's fairly colloquial. Do
12 we want to say NGB should conduct?

13 CO-CHAIR NATHAN: Sure. Okay.
14 Good. Twenty? Okay. Any concerns? Great.
15 So we have 21 recommendations. Before we leave
16 the screen are there any that are just sticking
17 in someone's craw?

18 I mean, we're not going to revisit
19 and rework them but are there any that you
20 saw something that you think is out of place
21 or out of sorts but you just didn't want to
22 mention it and tonight and you won't be able

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1 to sleep?

2 Going once. Going twice. If we
3 could let's just poll the members and ask if
4 you're okay with the process of how we've
5 conducted this and our 21 recommendations. If
6 we could go around the room.

7 MR. DRACH: I'm fine with it.
8 Everything looks good.

9 MG MUSTION: No issues.

10 MR. REHBEIN: I intend to sleep like
11 a baby.

12 MS. MALEBRANCHE: I'm good.

13 CSM DEJONG: We have no issues.

14 TSGT EUDY: I concur.

15 CO-CHAIR NATHAN: I think the chair
16 is fine. All good.

17 EXECUTIVE DIRECTOR DAILEY: All
18 right. Ladies and gentleman, one last thing.

19 You have talked about a different organization.

20 Are you - are you concerned -is there something
21 - any ideas you want to field with me about a
22 different organization forward?

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1 Do you want to take out our current
2 patient-centered orientation for these
3 recommendations and organize it differently?

4 I know I have my Research staff
5 crawling under the table right now. I mean,
6 other - you know, we do have an indication where
7 I can pull out four overarching ones.

8 I would pull it out of the
9 patient-centered areas and identify four
10 overarching ones or I can leave them in their
11 current categories.

12 I mean, I can also organize it by
13 who's responding. I could organize the five
14 that are for Health Affairs under a health
15 affairs topic and a five for this - ten for the
16 services that they've got as a service
17 requirement to answer.

18 That might focus them a little bit
19 more. But it's - I'm going to say - this is
20 something I said to Ms. Crockett-Jones - I can
21 organize it any way you want. They either
22 resonate or they don't and expectations that

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1 it will be a different response if I organize
2 it differently is not realistic. It either
3 resonates or it doesn't.

4 MS. MALEBRANCHE: It's been
5 organized in the - are you talking about the
6 restoring wellness and function in that? It's
7 been that way for how long, Denise? I know it
8 was last year in the same construct.

9 EXECUTIVE DIRECTOR DAILEY: Yes.
10 This would be our third report with that
11 construct. Mm-hmm.

12 MS. MALEBRANCHE: So I don't know.
13 I kind of like - I kind of like what you
14 suggested about the organizations. It'll get
15 the attention. You're absolutely right.
16 They'll focus on that. But I don't know. This
17 does - consistency - there is something to be
18 said for consistency too.

19 MR. REHBEIN: The organization that
20 we have right now, General Green led us through
21 that, suggested it as a way to conduct our
22 deliberations and I don't - you know, that to

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1 me at the time seemed to be - I believe his
2 thoughts at the time would - that way we could
3 do our initial discussions in smaller groups
4 and present recommendations rather than the
5 whole group try to discuss everything all at
6 once.

7 And so it was as much a management
8 tool as it was - as it was a reporting format.

9 If we think a more effective reporting format
10 is something else then I don't see any - I don't
11 see any reason not to - not to make a change.

12 MS. MALEBRANCHE: In some ways this
13 is - I mean, the way - I know for VA and we're
14 enabling a better future in some ways it was
15 organized in that. But you're right, it was
16 a matter of talking and getting together. So
17 I really think we'll get attention. If I'm only
18 in one section you better believe I'm going to
19 read that and go through it with a fine tooth.

20 So -

21 CO-CHAIR CROCKETT-JONES: I know
22 that resonance is really the key factor and it

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1 could just be a personal sort of way I think
2 about things. But I'd like to see things in
3 terms of scope large to small. Big to - yes.

4 I don't think we have to worry for
5 the reasons that Mr. Rehbein stated about
6 consistency. I can't quite remember the quote
7 about it being a hobgoblin. I'll just drop it.

8
9 Anyway, the point is I think that
10 - I get your point, Denise, but I would like
11 to see the recommendations. They'd work better
12 for me if I was the person reading it in terms
13 of scope of, you know, who's targeted - scope
14 of the target and scope of the reach in an
15 uninverted pyramid.

16 CO-CHAIR NATHAN: So what would be
17 the proposed alternative organizational
18 construct?

19 EXECUTIVE DIRECTOR DAILEY: Well,
20 with that in mind I would put Warrior Care
21 Policy, Health Affairs and then the ones that
22 are directed to the services. I'd do it in that

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1 order.

2 MS. MALEBRANCHE: And TMA falls
3 under Health Affairs.

4 CO-CHAIR NATHAN: Health Affairs.
5 They do Warrior Care Policy (DoD).

6 EXECUTIVE DIRECTOR DAILEY: Yes.

7 CO-CHAIR NATHAN: And then health
8 affairs (TMA/DHA)?

9 EXECUTIVE DIRECTOR DAILEY: No,
10 sir. I would do OSD, Health Affairs, Warrior
11 Care Policy and then the services. And each
12 one of these as listed has an agency to respond
13 to it.

14 I mean, I'm just - I'm really kind
15 of organizing them according to where I have
16 agency to respond. So this would be - this would
17 be services.

18 This one, 29, is a good example.
19 This would probably be first because it goes
20 everywhere, touches everyone. Now, and I can't
21 - I can't spend a lot of - I have to turn this
22 in for security review the 2nd of August because

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1 I can't take it outside the building again until
2 I've got it done.

3 So I'm putting it in an order and
4 you all - there isn't going to be much end time
5 for you to niggle it.

6 CO-CHAIR NATHAN: Right. Right.
7 So I think there's three schools of thought.
8 One is you stay with the current construct you
9 have based on consistency, based on whatever,
10 you know, the inertia.

11 Two is you reorganize it based on
12 - you bin these based on who is directly it's
13 applicable to so as you said your eye goes to
14 the agency you work for and says okay, what's
15 my homework.

16 And then three would be if you
17 subscribe to this policy - if you had your pet
18 favorite that you wanted to get of all these
19 recommendations which do you put first.

20 In other words, do you - as the
21 casual reader do you presume or infer that the
22 ones they've put first are the ones they really

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1 want you to look at. So those are the three
2 ways that I think you can organize this.

3 In theory, it shouldn't matter which one
4 is first. The 21st recommendation should get
5 as much oomph and attention as the first one
6 does.

7 But I think many media experts would
8 tell you that the casual reader's eye goes to
9 the first few to think okay, this is where the
10 - if nothing else they want me to see these.
11 So I think those are - that's the three ways
12 we can do this.

13 CAPT EVANS: Are we referring to the
14 instructions in 21 or all the recommendations?

15 CO-CHAIR NATHAN: We're referring
16 to all the recommendations - how are we going
17 to order recommendations currently one through
18 21 right now.

19 Are we going to keep - are we going
20 to order them the way they are now and simply
21 - or group them based on our current construct
22 which is restoring care and that kind of thing?

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Are we going to bin them under here 's the DoD ones, or as Ms. Dailey says, here's the Warrior Care Policy ones and then the next group is under Health Affairs. The next group is under services.

Or are we going to make number one the number which - and this is little tougher because you have to sort of get consensus on what we think the most important recommendations are but would you rank - would you have the report read recommendation number one is the one that by consensus we think if you're going to do any of these at all, do this one.

CAPT EVANS: So do I wear my other hat now, the one that - in responding to these?

So we -

CO-CHAIR NATHAN: No. I mean, your input is welcome.

CAPT EVANS: Right. I mean, from Navy's side we take the entire book and we meet as a group so we have a conference call and we

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1 go from one to the end.

2 So we went from one to 35, and the
3 ones that did not apply so if they were strictly
4 Safe Harbor, you know, I, as BUMED rep will
5 say that belongs to you. We need a response.

6
7 So I think the other services kind
8 of have that same pact. They're going to look
9 at all of them. They're going to go through
10 them until - no matter how we rack and stack
11 they're going to go from one to the end.

12 I think the key though would help
13 - what really helped us this past year is that
14 we looked at - it was nice to have - it didn't
15 matter the overall title because we didn't pay
16 any attention to that.

17 We just really looked at the
18 recommendation. But the key - the organization
19 that should be responding to that recommendation
20 that was very helpful.

21 EXECUTIVE DIRECTOR DAILEY: Right.

22 The agency listed helped you focus.

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1 CAPT EVANS: Correct.

2 EXECUTIVE DIRECTOR DAILEY: Right.

3 CO-CHAIR NATHAN: Anybody else have
4 strong feelings one way or the other?

5 EXECUTIVE DIRECTOR DAILEY: The
6 other suggestion is if you want to keep the
7 domains you can prioritize within those domains.

8 CO-CHAIR NATHAN: Do it
9 alphabetically as well. We can go back and make
10 them all rhyme.

11 So I don't hear a lot of passion for
12 simply maintaining the status quo. I hear more
13 interest in trying to find some way that either
14 bins them or prioritizes them.

15 If you want to prioritize them you
16 have to make the assumption that they're not
17 all going to get their day in court as people
18 read them and you're going figure out, unless
19 you want to leave it to Ms. Dailey's group, you
20 have to figure out which ones you want up front
21 and which ones you want in the back.

22 TSGT EUDY: I don't really have a

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1 strong opinion either way but I don't - as far
2 as consistency and looking back and comparing
3 reports I don't know how many services do that.

4 I don't know if that would throw things - make
5 things more difficult if we changed up the -
6 or not.

7 I don't know how many actually
8 compare and contrast from years past. Just
9 something I was thinking about. Otherwise I'd
10 do like the service bin theory if we're going
11 to change it up.

12 CO-CHAIR NATHAN: Okay.

13 MR. REHBEIN: If we did decide to
14 do a prioritization I wouldn't tell them that.

15 I wouldn't make that statement in the report
16 because that automatically guarantees that the
17 last ten don't get anywhere.

18 CO-CHAIR NATHAN: No, no. It's
19 subliminal. I mean, it's like putting the candy
20 bars at the checkout counter.

21 EXECUTIVE DIRECTOR DAILEY: It is
22 on the record that's what you're doing, ladies

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1 and gentleman, if anyone wants to check.

2 MR. REHBEIN: Well, I would -
3 personally I'm not a process person. I'm a
4 results person and so did I have the kind of
5 knowledge that many of you do about how things
6 operate in the Pentagon?

7 I would use that and use that
8 knowledge and whatever format we think would
9 get us the most attention and results is the
10 way to go. So what would be best for me is
11 totally unimportant because I'm not the person
12 receiving this report.

13 It's the person receiving - that we
14 see receiving this report and how they receive
15 it and how it affects them by the format that's
16 the best one to have. But you know that better
17 than I do.

18 CO-CHAIR NATHAN: I think from a
19 pragmatic approach binning them makes the most
20 sense because if we start to get into a tussle
21 over which ones are the most important up front
22 and which ones aren't, we're going to - we're

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1 about ten folks here who are going to have ten
2 different opinions and so - and I think that
3 would be - I think that juice would be worth
4 the squeeze if we thought this was going to be
5 something that was going to be - have to be
6 quickly looked at and acted upon on a Friday
7 afternoon and we'd have to just decide among
8 ourselves okay, they're only going to have a
9 limited time to look at this - what are we going
10 to blast up front.

11 But given that, I think there will
12 be due attention paid throughout. I think we're
13 between either binning them or keeping them,
14 as somebody mentioned, for comparison to
15 previous records.

16 So I think those are if I'm - am I
17 on safe ground on saying you're okay with one
18 of those two and we'll decide as a group which
19 of those two to go with?

20 So why don't we take a vote and what
21 you're voting on is do you want to - because
22 this is a departure from what we've done in the

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1 last three years which are - two years. Seems
2 like three.

3 You're voting on whether you want
4 to maintain these under the traditional
5 categories of the previous two reports or
6 whether you'd like to bin these under different
7 categories and the categories being the agency
8 that's primarily responsible for effecting
9 these. Does that make sense?

10 So you're either going to bin them
11 under and can you - Denise, refresh your memory
12 again on what the four categories are, current
13 ones?

14 EXECUTIVE DIRECTOR DAILEY: I would
15 bin them under - I'd bin them under Health
16 Affairs would be -

17 CO-CHAIR NATHAN: No, no. This one
18 - the previous one was restoring -

19 EXECUTIVE DIRECTOR DAILEY: Oh,
20 yes. Yes. Our previous construct is in Tab
21 F.

22 CO-CHAIR NATHAN: Yes. Restoring

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1 wellness and function.

2 EXECUTIVE DIRECTOR DAILEY: Right.

3 CO-CHAIR NATHAN: Restoring in the
4 society.

5 EXECUTIVE DIRECTOR DAILEY:

6 Correct.

7 CO-CHAIR NATHAN: Optimizing
8 ability.

9 EXECUTIVE DIRECTOR DAILEY:

10 Correct.

11 CO-CHAIR NATHAN: And enabling a
12 better future. They would - Denise's staff
13 would then categorize these in those areas -

14 EXECUTIVE DIRECTOR DAILEY: And
15 they already -

16 CO-CHAIR NATHAN: They're already
17 categorized in those areas. So -

18 EXECUTIVE DIRECTOR DAILEY: Yes.

19 CO-CHAIR NATHAN: So those - that's
20 how we categorize these, the current way you
21 did it last year and the year before.

22 Alternatively, the other thing for

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1 consideration is to bin them instead of under
2 restoring wellness or instead of under
3 functional categorizations they would be under
4 organizational categorizations, the
5 organizations being those that are responsible
6 primarily for effecting the recommendations -
7 Health Affairs - it's DoD which is Warrior Care
8 Policy, Health Affairs and the services.

9 Did I leave one out? Those three? And
10 the VA - okay. Congress. So any more
11 discussion on that? Okay. So let's vote.

12 EXECUTIVE DIRECTOR DAILEY: So at
13 the time when - before you started this was your
14 breakout of recommendations and so that would
15 be pretty much the categories I would try and
16 keep them in. And I'm happy with restoring
17 wellness and function in the current construct.

18 CO-CHAIR NATHAN: Right.

19 EXECUTIVE DIRECTOR DAILEY: It is
20 patient-centered. I need that.

21 CO-CHAIR NATHAN: So what you're
22 saying, Denise, is if we broke them out

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1 organizationally this is how the breakout would
2 be. Okay.

3 EXECUTIVE DIRECTOR DAILEY:
4 Something like that.

5 CO-CHAIR NATHAN: Is there any
6 concern - and I don't mean to beat this dead
7 horse - is there any concern that just - some
8 of these won't get looked at?

9 There won't be enough
10 cross-pollenization by the other organizations
11 to have an idea of what's going on if we break
12 them out this way.

13 EXECUTIVE DIRECTOR DAILEY: And
14 there are going to be complex ones which I'm
15 just going to have to put in there whether they
16 fit or not, like the last one - the one that
17 covers all the services, all the OSD so -

18 CO-CHAIR NATHAN: Right. They'd
19 go to - they'd go to each service.

20 EXECUTIVE DIRECTOR DAILEY:
21 Correct.

22 CO-CHAIR NATHAN: Because when you

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1 add - when you add all those up you get a lot
2 more than 21 right there.

3 EXECUTIVE DIRECTOR DAILEY: Yes.
4 And so but I can't put them in that category
5 every time.

6 CO-CHAIR NATHAN: Right. I
7 understand.

8 MR. REHBEIN: In the
9 patient-centered format, as I went through the
10 original non-voted draft that was sent to us
11 there weren't any recommendations listed under
12 optimizing ability.

13 EXECUTIVE DIRECTOR DAILEY:
14 Correct. This year you did not make any
15 recommendations.

16 MR. REHBEIN: So that - so that we
17 would only have three categories there instead
18 of four.

19 EXECUTIVE DIRECTOR DAILEY:
20 Correct.

21 CO-CHAIR NATHAN: Okay. So I'm
22 going to ask for a vote. I'm going to ask first

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1 to vote for the organizational grouping, the
2 one you just saw. If you're in favor of that
3 - and the other vote we would ask for is the
4 patient-centered ones that's traditionally
5 done.

6 So the first vote is for those who
7 are in favor of organizing them organizationally
8 - Health Affairs, services, National Guard, et
9 cetera. All those for that please raise your
10 hand.

11 I have one, two, three - and I don't
12 really think - I mean, as much as I make fun
13 of proxies I think our charter base or our
14 construct says people who aren't here don't
15 vote. Or does it say proxy?

16 EXECUTIVE DIRECTOR DAILEY: The
17 process of voting, sir, only applies to
18 recommendations. So if you want to apply it
19 to this particular topic you can make up any
20 rule you want.

21 CO-CHAIR NATHAN: And yes, no
22 proxies.

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1 EXECUTIVE DIRECTOR DAILEY: No
2 proxies.

3 CO-CHAIR NATHAN: No proxies.
4 Okay. A show of hands again for those who'd
5 like to do it organizationally by what agency
6 is responsible.

7 So we've got one, two, three, four,
8 five, and then those that are interested in the
9 patient-centered construct. Got one, two,
10 three, four.

11 All right. So we're going to
12 organize it organizationally by agency.

13 EXECUTIVE DIRECTOR DAILEY: Okay,
14 ladies and gentlemen, I'm not going to have a
15 lot of time to get this to you to niggle it so
16 --

17 CO-CHAIR NATHAN: We understand.

18 EXECUTIVE DIRECTOR DAILEY: - one
19 time is it. Okay.

20 CO-CHAIR NATHAN: We're good. Any
21 questions? Concerns? Denise, do you need
22 anything else from us right now?

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1 EXECUTIVE DIRECTOR DAILEY: No,
2 sir. We're good to go.

3 CO-CHAIR NATHAN: As always, and
4 I'll let Susanne say - ask her to speak as well
5 but as always very much appreciate the energy
6 and the effort into this and to thank the
7 administrative support staff.

8 This is my first time, this
9 evolution, doing this. I am very humbled by
10 the collective talents and insights that you
11 all bring to the table to produce this product
12 which I think can make a difference in a very
13 special precious population.

14 So thank you for the opportunity to
15 do that with you. Susanne?

16 CO-CHAIR CROCKETT-JONES: It's
17 been another rewarding year and I think that
18 everyone's worked very hard between site visits
19 and creating the recommendations and I'm really
20 - I'm pleased as always with the quality of my
21 co-Task Force members and the work with you.
22 Thank you.

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1 CAPT EVANS: Before we end, I want
2 to tell both of the co-chairs and to the members
3 I want to say thank you for I think about a year
4 and a half I've been a member of the Task Force
5 and it's been very rewarding.

6 Coming off of active duty this is
7 one of the ones that I will have a challenge
8 with leaving behind me but I appreciate
9 everything that you have done for me in helping
10 me to even learn more about Wounded Warrior care
11 and having fun on the site visits working all
12 day. I appreciate that, Denise.

13 And I just want to say thank you and I
14 look forward to seeing you out there in the
15 fleet.

16 CO-CHAIR NATHAN: All right. We
17 stand adjourned.

18 EXECUTIVE DIRECTOR DAILEY: Thank
19 you all very much. Very well done.

20 (Whereupon, the above-entitled
21 meeting concluded at 1:45 p.m.)

22

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